Supplementary Committee Agenda



Overview & Scrutiny Committee Tuesday 24th October 2023

Place: Council Chamber - Civic Offices

Date: Tuesday 24 October 2023

Time: 7.00 pm

Democratic Services Laura Kirman Tel: (01992) 564243

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11. QUARTER 2 BUDGET MONITORING REPORT 2023/24 (Pages 3 - 27)

To consider the attached Quarter 2 Budget Monitoring Report 2023/24.

14. CORPORATE PLAN - 2023/24 QUARTER 1 PERFORMANCE REPORT (Pages 28 - 56)

To consider the attached performance report.

16. OVERVIEW AND SCRUTINY COMMITTEE - WORK PROGRAMME (Pages 57 - 60)

Current work programme.

Report to Overview & Scrutiny Committee Date of meeting: 24th October 2023



Subject: Quarter 2 Budget Monitoring Report 2023/24

Portfolio Holder: Finance & Economic Development - Cllr. John Philip

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Recommendations/Decisions Required:

- The General Fund revenue position at the end of Quarter 2 (30th September 2023) for 2023/24, including actions being undertaken or proposed to ameliorate the position, where significant variances have been identified, be noted (including Appendix A).
- 2. The General Fund capital position at the end of Quarter 2 (30th September 2023) for 2023/24 be noted (including Appendix B).
- 3. The Housing Revenue Account revenue position at the end of Quarter 2 (30th September 2023) for 2023/24, including actions proposed to ameliorate the position, where significant variances have been identified, be noted.
- 4. The Housing Revenue Account capital position at the end of Quarter 2 (30th September 2023) for 2023/24 be noted (including Appendix C); and
- 5. The wider position on Financial Performance and Risk at the end of Quarter 2 (30th September 2023) be noted.

Executive Summary:

This report sets out the 2023/24 General Fund and Housing Revenue Account budget positions, for both revenue and capital, as at 30th September 2023 ("Quarter 2"). It also considers a range of other Financial Performance and Risk indicators alongside the budget position.

In terms of General Fund revenue expenditure – at the Quarter 2 (Q2) stage – a budget overspend of £1.307 million, with projected net expenditure of £18.948 million against an overall budget provision of £17.641 million, is forecast.

The most significant factor reflected in the Q2 forecast is an anticipated shortfall in income from Planning Applications, with income now expected to be £1.041 million compared to the budget assumption of £1.976 million (representing a shortfall of £0.935 million/47%). Additional income from Planning Applications was expected to follow from the adoption of the Local Plan in March 2023, but it would appear that the economic situation is depressing the number of Planning Applications coming forward. This is a substantial challenge for the 2023/24 budget, although the Government look set to increase planning fees by 35% with effect from April 2024, which will help the 2024/25 budget.

In addition, as reported in Quarter 1, high interest rates continue to be a problem, although the Bank of England's decision to maintain the Base Rate at 5.25% in August 2023 – following a long series of month on month increases – has helped to dampen fears of even higher increases in the medium-term, with the threat from previously stubborn inflation appearing to be receding at the time of reporting.

The Council is however a Net Borrower and high interest rates have a detrimental impact in several areas. Notably Net Interest Payable is forecast to be £0.388 million over Budget as additional Interest Receivable (£0.194 million) is outweighed by additional Interest Payable (£0.582 million). HRA Recharges are also supressed as the General Fund is obligated to pass on additional Interest Receipts on HRA bank deposits. Although the drawdown of Qualis loans has gathered pace in 2023, on-lending margins are considerably lower than originally envisaged and are now below 1.0% on the Council's previously committed Development Loans (although slightly higher rates are now being realised on selected developments).

Further overspends are forecast on the Customer Services (£0.279 million) and Commercial & Technical (£0.158 million) directorates.

However, the impact of the budget pressures noted above are dampened to an extent by some anticipated service underspends, most notably on the Community & Wellbeing directorate (£0.435 million) with the receipt of a substantially higher Homelessness Grant (by £0.299 million) than was assumed in the budget, being a notable factor.

A residual risk should also be noted on Employee Costs, with the (national) pay award for 2023/24 yet to be agreed at the time of reporting. Budget forecasts currently assume an *average* award of 5.0% (the budget assumption was 4.0%).

The Funding position on the General Fund at the Quarter 2 stage is mixed, with surplus income of £646,000 expected from Business Rates, partly due to an anticipated back-dated Tariff adjustment. But a shortfall of £225,000 is also anticipated on the payments that the Council receives from preceptors as part of the Essex Council Tax Sharing Agreement (CTSA).

Members attention is drawn to the Council's draft Balance Sheet position as at 31st March 2023, which is showing an unallocated General Fund Reserve (contingency balance) of £3.219 million. This is significantly below the Council's formally adopted contingency balance of £4.0 million. If the year-end forecast spending and funding position in this report is accurate – notwithstanding any other reserve adjustments – the balance will fall to £1.883 million.

The Housing Revenue Account is projected to record a small budget overspend of £0.013 million; partly due to the same challenges facing the General Fund (especially the impact of inflation on staffing), but also – and to a larger extent – the increasing costs of major void repairs.

If the overall forecast materialises, the HRA Balance will end the year at £4.584 million (the adopted minimum contingency balance in the HRA Business Plan is £2.0 million).

Turning to capital spending:

- <u>General Fund Capital Programme</u> spending in the first 6 months was £10.260 million, with a forecast outturn of £62.968 million, which if this materialises would lead to an underspend of £13.881 million. The drawdown on Qualis loans is lower than the budget and is the most significant variance (£8.532 million); and
- <u>Housing Revenue Account Capital Programme</u> spending in the first 6 months was £6.559 million, with a forecast outturn of £34.981 million, which if this materialises would lead to an underspend of £35.751 million. Slippage on Housing Development is the biggest factor.

And finally, wider Financial Performance and Risk. The Quarter 2 position is mixed, reflecting some improved performance (especially on the Payment of Invoices) over the medium-term, but also some areas (such as Local Tax Collection) short-term performance that are slightly off target. As noted in Quarter 1, the Collection of Sundry Debts remains a challenge. Compliance with Prudential and Local Indicators is not giving any cause for concern.

Reason for Decision:

The report enables the Cabinet to monitor and control the Council's financial position for 2023/24 and take whatever action it chooses, based on the information presented.

1) Background and Introduction

- 1.1 The Council's budget for 2023/24 (both General Fund and Housing Revenue Account) was approved by full Council on 28th February 2023. This report updates the Cabinet on how the Council's services have performed against their budgets in the first three months of the financial year, and projects forward to the anticipated outturn for the end of the financial year.
- 1.2 This is the first update for 2023/24 and includes the General Fund and Housing Revenue Account positions, for both revenue and capital, as at 30th September 2023 ("Quarter 2").

2) General Fund Revenue Budget

Net Expenditure

2.1 The General Fund **net expenditure** position for 2023/24, at the Quarter 2 stage – summarised by service area – is presented in **Appendix A**. The headline is a forecast budget overspend of £1.307 million, with projected net expenditure of £18.948 million against an overall budget provision of £17.641 million. The table below summarises the position by service.

| GF Net Expenditure Budget 2023/24 (Quarter 2) | | | | | | | |
|---|----------------|---------------------------------------|----------|--|--|--|--|
| Description | Budget 2023/24 | Q2 Forecast Spending (31/03/24) | Variance | | | | |
| | £000's | £000's | £000's | | | | |
| Chief Executive | 655 | 650 | (5) | | | | |
| Commercial & Technical | 2,060 | 2,218 | 158 | | | | |
| Community & Wellbeing | 1,478 | 1,043 | (435) | | | | |
| Corporate Services | 9,048 | 8,817 | (231) | | | | |
| Customer Services | 2,158 | 2,437 | 279 | | | | |
| Finance & Audit | 2,069 | 2,073 | 4 | | | | |
| Housing & Property | 1,846 | 1,741 | (105) | | | | |
| Place | 280 | 273 | (7) | | | | |
| Planning & Development | 760 | 1,942 | 1,182 | | | | |
| Strategy, Delivery & Performance | 821 | 756 | (65) | | | | |
| Qualis | (2,852) | (2,530) | 322 | | | | |
| HRA Recharges | (4,984) | (4,674) | 310 | | | | |
| Financing | 4,302 | 4,202 | (100) | | | | |
| Totals (Net Expenditure) | 17,641 | 18,948 | 1,307 | | | | |

- 2.2 There are a range of notable (over £100,000) *negative* variances at a service directorate level to the budget in the table above as follows:
 - Planning & Development (£1,181,567 forecast Overspend) the emerging risk of an income shortfall on Planning Applications was highlighted in the Quarter 1 report, with a forecast shortfall of £277,000 (over 14% of budget) at that stage. Unfortunately, there has been no sign of the hoped for recovery in Quarter 2 with a shortfall of £935,000 (47% of the £1.976 million budget provision) now anticipated. This is now the Council's most significant cost pressure in 2023/24. In addition, also as reported in Quarter 1, there is an overspend of £300,220 on Regulatory Services, mainly driven by a shortfall in income from Building Control Fees (of £300,470), with Building Control applications significantly lower compared to normal volumes (private sector applications are also similarly down). Tough economic conditions are thought to be responsible for reduced activity across the sector.
 - Qualis Income (£322,010 forecast Overspend) the drawdown of Qualis loans has
 gathered pace in 2023, albeit slightly less so than assumed in the budget. However, onlending margins are considerably lower than originally envisaged within the Loan
 Agreements due to much higher interest rates on Council borrowing. For example, the
 margin on the (previously committed) Development Loan, at the time of reporting, is now
 significantly below 1.0%
 - <u>HRA Recharges (£310,000 forecast Overspend)</u> the annual net recharge from the General Fund to the HRA is forecast to be £310,000 lower than anticipated in the Budget, predominantly due to higher-than-expected interest rates
 - Customer Services (£279,239 forecast Overspend) Members may recall a late accounting adjustment that was required to the 2022/23 Management Accounts (reported to Cabinet 30th May 2023) due to an upturn in detected Housing Benefit Overpayments (HBOs), partly as a consequence of the rollout of the DWP Housing Benefit Accuracy Award ("HBAA"); the HBAA required the Council to conduct additional testing on Housing Benefit assessments (leading to an increase in detected errors). The potential impact for 2023/24 (the budget was set before the outturn for 2022/23 was known) is still being examined by Finance officers, but the current (Quarter 2) forecast includes an assumed year end (negative) adjustment of £250,000 in respect of this item for 2023/24; and
 - Commercial & Technical (£158,116 forecast Overspend) a combination of relatively small factors are leading to a projected overspend of £158,116 on this directorate. This includes a surplus of £158,165 on North Weald Airfield driven by additional income from Market Rents; receipts are expected to exceed budget by £112,500. A further surplus of £48,939 is also expected on Waste Management, mainly due to a Service Contingency of £400,000 included in the budget for the purposes of commissioning additional support in developing Future Service Delivery (£238,000 is expected to be spent, leading to a forecast surplus of £162,000). However, the good news is expected to be marginally outweighed by the bad news, with a negative variance of £280,853 forecast on Land & Property (mainly due to an income shortfall on Commercial Property Rents e.g., it includes a forecast shortfall of £115,000 at Oakwood Hill due to four void units that have emerged in Quarter 2).

- 2.3 There are also four notable (over £100,000) **positive** variances at a service directorate level to the budget in the table above:
 - Community & Wellbeing (£434,971 forecast Underspend) a forecast underspend on this directorate is primarily driven by two significant service activity underspends. Firstly, Homelessness is expected to underspend by £247,982 following the receipt of a substantially larger Government Grant than was assumed in the budget (the budget had assumed a grant of £532,000, but the actual grant received was £831,000, thus generating an initial surplus of £299,000). Part of the grant (£117,000) has been reallocated to a Housing Subsidy cost centre to compensate for Subsidy loss on the provision Bed and Breakfast accommodation (resulting in a net benefit to the Homelessness cost centre of £182,000). And secondly, there is also an anticipated underspend of £117,435 on the "Economic Projects Support Services" service activity area, predominantly due to the recent promotion of the Service Director to the Chief Operating Officer post (paid from the Chief Executive's budget) (impact £116,890)
 - Corporate Services (£231,510 forecast Underspend) the most significant variance in the Corporate Services directorate relates to ICT, where an underspend of £192,330 is forecast for the year. There are a wide range of individual small budget variances that combine to create the overall position. Most notably, this includes an anticipated underspend of £61,000 on the budgeted cost "Azure" as the migration of servers to the Cloud has progressed more slowly than expected. Other factors include projected underspends on Microsoft software licenses (£37,210) and the expected cost of the (delayed) new Finance system (£33,160)
 - Housing & Property (£105,136 forecast Underspend) the service activity "Cost Centres Housing & Property" is expected to underspend by £90,280, which is the most significant variance in this directorate; the underspend is driven to a large extent by two vacant posts held in the Facilities Management function (total underspend on cost centre £128,180); and
 - Financing (£100,185 forecast Underspend) Members may recall the inclusion of a Corporate Contingency of £712,880 in the budget to cover any emerging shortfall in income from Qualis loan margins; at the Quarter 2 stage, it is assumed that a total of £322,010 will be required from the Contingency, with the remaining £390,870 reflected as a surplus within projected General Net Expenditure. This is offsetting an otherwise significant cost pressure on Financing costs (Net Borrowing costs are expected to exceed the original budget expectations by £387,690). An underspend of £97,000 is also forecast for Minimum Revenue Provision ("MRP") payments, with the associated capital costs in 2022/23 proving to be slightly lower than original estimates (prepared in January 2023).
- 2.4 Members attention is also drawn to the following residual risk:
 - <u>Staffing Budgets</u> the budget assumes a Pay Award of 4.0% for 2023/24, but nationally Local Government Employers have offered a fixed sum of £1,925 to all pay grades (equating to around 5.0% on average at this Council). The overall forecast assumes a 5% increase in Employee costs, but Members should note that at the time of reporting agreement on the final award is yet to be reached. The budget includes embedded provision for total Employee Costs of £22.550 million and is by far the largest category of expenditure; each 1.0% in the Pay Award adds around £220,000 to the Council's base budget.

Funding

2.5 The General Fund *funding* position for 2023/24, at the Quarter 2 stage is summarised in the table below.

| GF Funding Position 2023/24 (Quarter 2) | | | | | | | |
|---|---------------------------------|---------------------------|----------|--|--|--|--|
| Source Description | Budget Assumption 2023/24 | Q2 Forecast (31/03/24) | Variance | | | | |
| | £000's | £000's | £000's | | | | |
| Council Tax | (8,899) | (8,899) | 0 | | | | |
| Business Rates | (5,766) | (6,412) | (646) | | | | |
| Collection Fund Adjustments | (645) | (645) | 0 | | | | |
| Council Tax Sharing Agreement (CTSA) | (615) | (390) | 225 | | | | |
| Revenue Support Grant | (129) | (129) | 0 | | | | |
| New Homes Bonus | (78) | (78) | 0 | | | | |
| 2023/24 Services Grant | (129) | (135) | (6) | | | | |
| Other Grants (Non-Specific) | (929) | (924) | 5 | | | | |
| Contribution to/(from) Reserves | (451) | (1,336) | (885) | | | | |
| Total Funding | (17,641) | (18,948) | (1,307) | | | | |

- 2.6 The funding position for the General Fund in Quarter 2 is mixed. As reported in Quarter 1, the Business Rates forecast is very positive; a projected year-end surplus of £646,000 was assumed at that stage and that remains unchanged in Quarter 2. The Council's Business Rates base was revalued as at 1st April 2023, which resulted in a 14.0% uplift in value compared to the previous revaluation (1st April 2017). This is double the national average of 6.9%. The resulting increase in Business Rates revenue is however subject to a range of complex adjustments as part of the Business Rates Retention (BRR) system. A relatively cautious funding assumption was therefore assumed in developing the 2023/24 budget. Updated intelligence (received at the end of Quarter 1) allowed more accurate projections to be made; the forecast outturn of £6.412 million presented above includes an anticipated back-dated Tariff adjustment (estimated at £247,000) in respect of the revaluation. The forecast will be re-visited in detail as part of preparing the Quarter 3 report.
- 2.7 In contrast, a shortfall of £225,000 is anticipated on CTSA payments from the preceptors, which reflects the late decline in Council Tax collection performance in 2022/23 reported to Cabinet on 30th May 2023 (the budget was prepared on the basis of previous performance expectations) See Paragraph 3.1 below for a discussion on the forecast Contribution of £1.336 million from Reserves.

3) General Fund Reserves

General Fund Reserve (contingency balance)

3.1 The negative outlook of £1.307 million on net expenditure summarised and explained in paragraphs 2.1 to 2.4, and the funding position presented in paragraphs 2.5 to 2.7 above means that – if the forecasts materialise as presented – it will not be possible to contribute £0.263 million to the General Fund (unallocated) Reserve, which was an embedded assumption in setting the budget. Instead, there will be a contribution requirement of £1.336 million from the Reserve to support the budget (as presented in the table in Paragraph 2.5 above). This reflects both the projected overspend and the utilisation of the Collection Fund Deficit Reserve in closing the 2022/23 Accounts, which removed a previously assumed source of additional contingency funding (impact £322,010 in Quarter 2). The forecast impact on the General Fund Reserve is presented in the table below.

| Movement on General Fund Reserve: Quarter 2 2023/24 | | | | | |
|---|---------|--|--|--|--|
| Description | £000's | | | | |
| General Fund Balance 31st March 2023 (pre-audit) | (3,219) | | | | |
| Contribution from Reserves 2023/24 (Q2 forecast) | 1,336 | | | | |
| General Fund Balance 31st March 2024 (Q2 forecast) | (1,883) | | | | |

3.2 Members are reminded that the Council's unallocated General Fund Reserve is a contingency balance and, following the Section 151 Officer's recommendation in accordance with Section 25 of the Local Government Act 2003, the Council approved the maintenance of a minimum balance of £4.0 million in February 2023.

Earmarked Reserves

3.3 In addition to the General Fund Net Expenditure budget (£17,641,020 for 2023/24), the Council also incurs further expenditure on a range of other projects and facilities funded from Earmarked Reserves (which are 'topped up' from third party sources – including grants – and internal appropriations). Activity has been relatively subdued so far this year and – at the Quarter 2 stage (30th September 2023) – the Council has received £1.094 million and spent £0.802 million, leaving a balance of £3.378 million. The Movement on General Fund Earmarked Reserves is summarised in the table below.

| Movement in General Fund Earmarked Reserves (April to September 2023) | | | | | | | |
|---|--------------------------------|---------|-------------|-----------------------|---------------------------|--|--|
| Description | Opening Balance 01/04/23 | Income | Expenditure | Transfers (in)/out | Q2 Balance 30/09/23 | | |
| | £000's | £000's | £000's | £000's | £000's | | |
| District Development Fund (DDF) | (224) | 0 | 9 | 0 | (215) | | |
| Community Projects | (435) | (365) | 258 | 0 | (542) | | |
| Other Reserves: | | | | | | | |
| All Weather Pitch | (137) | 0 | 0 | 0 | (137) | | |
| Garden Town | (410) | 0 | 130 | 0 | (280) | | |
| Dig. Innovation Zone (DIZ) | (127) | (90) | 41 | 0 | (176) | | |
| Homelessness | (256) | (274) | 172 | 0 | (359) | | |
| Insurance | (150) | 0 | 0 | 0 | (150) | | |
| Invest to Save | (114) | 0 | 0 | 0 | (114) | | |
| Museum | (110) | 0 | 0 | 0 | (110) | | |
| New Burdens | (112) | 0 | 49 | 0 | (63) | | |
| North Weald Inland Port | (617) | (100) | 29 | 0 | (688) | | |
| Prosperity Fund | (33) | (120) | 37 | 0 | (116) | | |
| Staff Benefits Fund | (31) | (13) | 3 | 0 | (41) | | |
| Other Ongoing Projects | (330) | (131) | 74 | 0 | (387) | | |
| Totals | (3,086) | (1,094) | 802 | 0 | (3,378) | | |

^{*}Excludes statutory ring-fenced, and other reserves used for accounting purposes

^{3.4} The Community Projects Reserve comprises 20 different project categories and continues to be the Council's most 'active' reserve. "Essex & Herts Digital Innovation Zone" (DIZ) funding has now been stripped out of the DDF Reserve for added transparency (with partner contributions of £90,0000 now clearly visible). The remaining balance on the DDF Reserve is now fully allocated following the funding of one-off (staff) Severance costs of £260,025 at the end of 2022/23 (approved by Cabinet 30th May 2023).

4) Housing Revenue Account (revenue)

4.1 The Housing Revenue Account (HRA) revenue position for 2023/24, at the Quarter 2 stage, is summarised in the table below. As at 30th September 2023, a £0.013 million overspend is forecast for the year end, with projected net Operating Income of £1.397 million compared to an overall budget provision of £1.410 million.

| HRA Budget 2023/24 (Quarter 2) | | | | | | |
|---|---|----------|----------|--|--|--|
| Description | escription Budget Forecas 2023/24 Spendin (31/03/24 | | Variance | | | |
| | £000's | £000's | £000's | | | |
| EXPENDITURE | | | | | | |
| Supervision & Management (General) | 7,140 | 6,976 | (164) | | | |
| Supervision & Management (Special) | 5,007 | 4,680 | (327) | | | |
| Rents, Rates, Taxes & Insurances | 507 | 521 | 14 | | | |
| Repairs & Maintenance | 11,232 | 12,510 | 1,278 | | | |
| Management & Maintenance | 23,886 | 24,687 | 801 | | | |
| Capital Charges | 9,137 | 9,137 | 0 | | | |
| Treasury Management Expenses | 65 | 30 | (35) | | | |
| Provision for Bad/Doubtful Debts | 99 | 120 | 21 | | | |
| Total Expenditure | 33,187 | 33,974 | 787 | | | |
| INCOME | | | | | | |
| Dwelling Rents | (37,419) | (37,745) | (326) | | | |
| Non-Dwellings Rents | (930) | (807) | 123 | | | |
| Charges for Services & Facilities | (1,473) | (1,468) | 5 | | | |
| Contributions from General Fund | (383) | (383) | 0 | | | |
| Total Income | (40,205) | (40,403) | (198) | | | |
| Net Cost of Services | (7,018) | (6,429) | 589 | | | |
| Interest on Receipts and Balances | (8) | (361) | (353) | | | |
| Interest Payable on Loans | 5,616 | 5,393 | (223) | | | |
| Net Operating Income | (1,410) | (1,397) | 13 | | | |
| Appropriations: | | | | | | |
| Direct Revenue Contributions to Capital | 1,364 | 1,364 | 0 | | | |
| (Surplus)/Deficit for Year | (46) | (33) | 13 | | | |

4.2 The HRA revenue outturn for 2022/23 included underspends on the Stock Condition Survey (£254,000) and the "More than Bricks and Mortar" (a scheme primarily aimed at achieving infrastructure improvements on housing estates) (£64,000) project. Consequently, the unspent budgets have been rolled forward and added to the 2023/24 budget agreed by the Council in February 2023. The table below reconciles the updated and original budgets.

| HRA Budget Reconciliation 2023/24: Quarter 2 | | | | | |
|---|-------------------|--|--|--|--|
| Description | Value (£000's) | | | | |
| (Surplus)/Deficit for Year (approved by full Council 28/02/23) | (364) | | | | |
| Brought forward project budgets from 2022/23: | | | | | |
| Stock Condition Survey | 254 | | | | |
| "More than Bricks and Mortar" Estate Improvement Scheme | 64 | | | | |
| Total Budget Additions (@ Quarter 2) | 318 | | | | |
| (Surplus) / Deficit for Year (updated Budget 2023/24 @ Quarter 2) | (46) | | | | |

- 4.3 There are five significant factors behind the forecast as follows:
 - Repairs and Maintenance (£1.278 million forecast Overspend) there are numerous items contributing to this variance, the most significant of which relates to higher than anticipated Void costs on several properties with further major works anticipated during the remainder of the year (£1.203 million)
 - Interest on Receipts and Balances (£0.353 million forecast Underspend) the HRA is credited (from the General Fund) with interest based on its average revenue balances held throughout the year. A recent sharp increase in SONIA ("Sterling Overnight Index Average" interest rate), plus future expectations of sustained higher interest rates, is leading to significantly higher than expected interest receipts
 - <u>Supervision & Management (Special) (£0.327 million forecast Underspend)</u> there are numerous items contributing to this underspend, the most significant of which relates to the estate improvement scheme 'More than Bricks and Mortar (£0.124 million) whereby delays have occurred in progressing some aspects of the project due to delayed land agreements with Parish Councils and Essex Highways
 - <u>Interest Payable on Loans (£0.223 million forecast Underspend)</u> HRA capital spending was lower than expected in 2022/23, thereby reducing the need for additional borrowing; this has reduced the associated interest payable in this the 2023/24 financial year; and
 - <u>Dwelling Rent (£0.326 million forecast Underspend)</u> improvements in void turnaround times is leading to rental income levels exceeding budget.

4.4 Members should note that the current HRA Business Plan includes the assumed maintenance of a minimum balance of £2.0 million in the HRA reserve; as at 31st March 2023, the balance was £4.551 million, which reflected an underspend on HRA Net Operating Income of £0.388 million in 2022/23 (reported to Cabinet on 30th May 2023).

| Movement on HRA Balance: Quarter 2 2023/24 | | | | | |
|--|---------|--|--|--|--|
| Description | £000's | | | | |
| HRA Balance 31st March 2023 (pre-audit) | (4,551) | | | | |
| 2022/23 Roll Forward (Para 4.2) | 318 | | | | |
| 2023/24 Budget (Surplus) – full Council 28th February 2022 | (364) | | | | |
| 2023/24 Net Operating Income Forecast Variance Q2 (Para 4.1) | 13 | | | | |
| HRA Balance 31st March 2024 (Q2 Forecast) | (4,584) | | | | |

5. General Fund Capital Programme

5.1 The General Fund Capital Programme for 2023/24 as at 30th September 2023 is summarised – at a service level – in the table below. A more detailed analysis – at a scheme level – is included in *Appendix B*. The updated Programme budget totals £76.849 million. Spending in the first 6 months was £10.260 million, with a forecast outturn of £62.968 million, which – if this materialises – would lead to an underspend of £13.881 million.

| General Fund Capital Programme 2023/24 (Quarter 2) | | | | | | | | |
|--|--------------------------------|---|--|------------------------------------|-------------------------------|--|--|--|
| Description | Budget 2023/24 (Updated) | Spending (@ 30 September 2023) | Remaining Budget (@ 30 September 2023) | Forecast Spending (31/03/24) | Variance (Under) / Over | | | |
| | £000's | £000's | £000's | £000's | £000's | | | |
| Commercial & Technical | 31,008 | 2,024 | 28,984 | 27,795 | (3,213) | | | |
| Corporate Services | 4,191 | 160 | 4,031 | 2,306 | (1,885) | | | |
| Customer Services | 148 | 16 | 132 | 50 | (98) | | | |
| Housing (General Fund) | 653 | 60 | 593 | 500 | (153) | | | |
| Place | 839 | 0 | 839 | 839 | 0 | | | |
| Qualis Loans | 40,010 | 8,000 | 35,260 | 31,478 | (8,532) | | | |
| Total Expenditure | 76,849 | 10,260 | 69,839 | 62,968 | (13,881) | | | |
| Capital Financing: | | | | | | | | |
| Capital Grants | 1,133 | 411 | 722 | 1,092 | (41) | | | |
| Capital Receipts | 1,007 | 253 | 754 | 1,098 | 91 | | | |
| Borrowing | 74,709 | 9,596 | 68,363 | 60,778 | (13,931) | | | |
| Total Financing | 76,849 | 10,260 | 69,839 | 62,968 | (13,881) | | | |

5.2 A General Fund Capital Programme budget of £57.562 million was approved by Council in February 2023. Subsequent updates, including unspent rolled forward balances from 2022/23, have resulted in an updated budget of £76.849 million at the Quarter 2 stage. The table below reconciles the movement.

| General Fund Capital Budget Reconciliation 2023/24: Quarter 2 | | | | |
|---|-------------------|--|--|--|
| Description | Value (£000's) | | | |
| General Fund Capital Budget 2023/24 (full Council 28/02/23) | 57,562 | | | |
| Unspent Budgets from 2022/23 Rolled Forward | 17,625 | | | |
| UK Shared Prosperity Fund (added projects) Cabinet (18th July 2022, Ref. C-008-2022/23) | 53 | | | |
| Rural Prosperity Fund (added projects) Cabinet (6th February 2023, Ref. C-033-2022/23) | 109 | | | |
| Investment Property Acquisition Fund (added investment) Cabinet (30th May 2023, Ref. C-006-2023/24) | 1,500 | | | |
| UPDATED General Fund Capital Budget 2023/24 (@ 30/09/23) | 76,849 | | | |

- 5.3 In addition, a further scheme to provide design, cost, and development options for the employment land released at North Weald under the Local Plan, was also approved by Cabinet on 30th May 2023 (C-005-2023/24) at an estimated cost of £500,000. At the time of reporting, the scheme has not been added to the Capital Programme, pending identification of the precise nature of the spending (whether revenue or capital), which affects the accounting treatment; but it should be emphasised that the spending commitment is fully funded, with any accounting implications entirely cost neutral).
- 5.4 There are three dominant areas of underspending/slippage on the General Fund Capital Programme at the Quarter 2 stage:
 - Qualis (£8.532 million forecast Underspend) as described in Paragraph 2.2, the
 drawdown of Qualis loans has been slower than envisaged at the time of preparing the
 Capital Programme, primarily due to planning delays on development sites and financial
 viability reassessments on some sites in the light of changing market factors
 - <u>Commercial and Technical (£3.213 million forecast Underspend</u>) the dominant factor driving the underspend relates to the new Waste Management Depot at North Weald Airfield (£2.137 million). The project is in the early stages of design with current spend mainly directed towards consultancy and fees. Construction of the new facility is now expected to commence in January 2024 and be completed by October 2024. The underspend will therefore be re-profiled into 2024/25; and
 - Corporate Services (£1.885 million underspend) the most significant area of capital underspending relates to the ICT Strategy, which has a budget allocation of £3.927 million for 2023/24. The projected outturn is £2.156 million, which if this materialises, would lead to an underspend of £1.771 million. The current ICT strategy is under review to consider possible changes to service needs in relation to potential shared services. However, major schemes, including a replacement M3PP system, a new telephony system, a new project management tool, a cloud-based GIS system and a new network monitoring and ICT log system, are expected to complete during the year. Some projects, including the new Finance system, and a cloud-based information @ work system, have commenced but are unlikely to complete this year, so have been partially re-profiled into 2024/25. Further schemes (totalling £811,700), including a new Bookings/CRM Portal (£187,000), Customer Portal Improvements (£136,000), an ICT Data Storage solution (£116,000) and a Virtual Desktop Infrastructure (VDI) Solution (£160,000), have been delayed and therefore have been re-profiled to complete in 2024/25.

6) Housing Revenue Account (HRA) Capital Programme

6.1 The Housing Revenue Account (HRA) Capital Programme for 2023/24 as at 30th September 2023 is summarised in the table below. A more detailed analysis – at a scheme level – is included in *Appendix C*. The updated Programme budget totals £70.731 million. Spending in the first 6 months was £6.559 million, with a forecast outturn of £34.980 million, which – if this materialises – would lead to an underspend of £35.751 million.

| HRA Capital Programme 2023/24 (Quarter 2) | | | | | | | | |
|---|--------------------------------|---------------|--------|------------------------------------|-------------------------------|--|--|--|
| Description | Budget 2023/24 (Updated) | 2023/24 (@ 30 | | Forecast Spending (31/03/24) | Variance (Under) / Over | | | |
| | £000's | £000's | £000's | £000's | £000's | | | |
| Housing Development | 35,625 | 753 | 34,873 | 8,770 | (26,855) | | | |
| Capital Works | 23,819 | 3,096 | 20,723 | 18,542 | (5,277) | | | |
| Other Housing Schemes | 11,287 | 2,710 | 8,577 | 7,668 | (3,619) | | | |
| Total Expenditure | 70,731 | 6,559 | 64,173 | 34,980 | (35,751) | | | |
| Capital Financing: | | | | | | | | |
| Grants | 80 | 356 | (276) | 1,252 | 1,172 | | | |
| Capital Receipts | 2,786 | 301 | 2,485 | 2,463 | (323) | | | |
| Major Repairs Reserve | 9,137 | 5,902 | 3,235 | 17,486 | 8,349 | | | |
| Direct Revenue Contributions | 1,364 | 0 | 1,364 | 1,364 | 0 | | | |
| Borrowing | 57,364 | 0 | 57,364 | 12,415 | (44,949) | | | |
| Total Financing | 70,731 | 6,559 | 64,172 | 34,980 | (35,751) | | | |

- 6.2 An HRA Capital Programme budget of £35.019 million was approved by Council in February 2023. A net total of £35.712 million in unspent budgets have been rolled forward from 2022/23, resulting in an updated Programme budget of £70.731 million for the year.
- 6.3 There are three significant areas of underspending/slippage on the HRA Capital Programme at the Quarter 2 stage. Thus:
 - <u>Housing Development (£26.855 million forecast Underspend)</u> there are two elements to note:
 - Qualis Acquisitions (£15.435 million Underspend) the budget allocation for this scheme in 2023/24 was £19.435 million. Forecast spending is now £4.0 million, which if this materialises would lead to an underspend of £15.435 million. Negotiations are progressing with a view to Qualis purchasing some completed units at the Roundhills and Pyrles Lane development sites, although this may slip into 2024/25; and
 - Housebuilding (£11.134 million Underspend) the programme has a total budget of £15.724 million for 2023/24. The forecast outturn is £4.590 million, which if this materialises would lead to an underspend of £11.134 million at year end. Most schemes have encountered planning issues and delays with expected starts now anticipated in the either the final quarter of 2023/24 or early 2024/25. However, two schemes at Pentlow Way and Woollard Street are progressing well, with completion now anticipated by year end; and

- <u>Capital Works (£5.277 million forecast Underspend)</u> there is one significant underspend driving this variance related to Window, Door, and Roofing Programmed Works (£2.092 million) which is currently under review following the results of the Council's recent stock condition survey; and
- Other Housing Schemes (£3.619 million forecast Underspend) the Broadway Regeneration project is the dominant factor, which is driving the variance. It has a total budget of £2.728 million in 2023/24, of which only a very small proportion is expected to be spent (on fees) this financial year resulting in a forecast underspend of £2.628 million. A detailed review of the project has been undertaken and a report presented to Cabinet on 13th March 2023 (C-044-2022/23) approving an increase of the overall project budget to £6.0 million. Consultation with residents and leaseholders is due to commence during the year; followed by any necessary planning consents. The project is expected to complete by 2025/26.
- 6.4 The HRA Capital Programme is financed from several sources; external sources such as Grants and Capital Receipts are prioritised and applied first, followed by internal resources such as the Major Repairs Reserve and HRA Revenue contributions. The approach minimises the need to borrow and helps protect the HRA from higher interest payments. The forecast underspend on the Programme has an impact on all sources of financing with the most significant being a £44.949 million reduction in the need to borrow in 2023/24.

7) Wider Financial Performance & Risk

7.1 Introduction

- 7.1.1 This (quarterly) Budget Monitoring report has been purposely developed in recent years, through the incremental inclusion of emerging good practice in order to improve transparency and aid effective scrutiny and decision-making. This section of the report, represents a further expansion of that approach in considering the following:
 - <u>Performance Indicators</u> covering the Council's wider financial performance, including how effectively it collects its income and pays its bills, through setting, monitoring, and reporting on a selected range of Indicators.
 - <u>Prudential Indicators</u> it is now a requirement of the CIPFA Prudential Code (2021 Edition) that progress against the Prudential Indicators adopted in the Council's Capital Strategy is reported on a quarterly basis. It is good practice to report these alongside updates on the Capital Programme, providing Members with further insight on how the Council manages its capital expenditure, borrowing and commercial and service investments: and
 - <u>HRA Local Indicators</u> In accordance with generally accepted good practice across
 the wider social housing sector, the Council's adopted Capital Strategy also includes
 two further (optional) 'local indicators', tailored to the risk management requirements of
 the HRA Business Plan.

7.2 Performance Indicators

Accounts Payable (Payment of Invoices)

7.2.1 The prompt payment of invoices is an important objective for any business but – as a community leader and 'place shaper' – it is even more important that the Council leads by example; suppliers, including many small local businesses, are reliant on the cash flow generated by the services they provide to the Council; being viewed as 'good to do business with' also enhances the Council's reputation. There are also negative cost implications associated with the late Payment of Invoices; it is often symptomatic of inefficient administration processes and penalties for late payment can also be triggered. The Council therefore records and monitors the payment of invoices using a 30-Day Indicator and also measures the time taken to pay invoices. Performance as at Quarter 2 is presented in the table below.

| Payment of Invoices 2023/24 | | | | | | | | | |
|-----------------------------------|-----------|-------|-----------|-------|-----------|-------|-----------|-------|--|
| December | Quarter 1 | | Quarter 2 | | Quarter 3 | | Quarter 4 | | |
| Description | 23/24 | 22/23 | 23/24 | 22/23 | 23/24 | 22/23 | 23/24 | 22/23 | |
| Invoices Paid in 30 Days (%) | 88% | 70% | 84% | 76% | | 77% | | 81% | |
| Average Days to Pay an Invoice | 20 | 36 | 25 | 32 | | 31 | | 26 | |

- 7.2.2 The table above reflects a substantial improvement in the Payment of Invoices over the last 18 months, although performance in Quarter 2 (this year, 2023/24) dipped slightly compared to Quarter 1. Finance officers are now working directly with Senior Managers and other Budget Holders with a view to getting performance back on track in Quarter 3.
- 7.2.3 Members should note that, due to current system limitations, it is not practical to record the date that invoices are physically received; the indicators above therefore measure from the invoice date only, which means that in practice payment performance will be higher in many cases. Nevertheless, performance is measured on a 'like-for-like' basis, which allows performance to be tracked and focus to be given to problem areas.

Accounts Receivable (Sundry Debt Collection)

- 7.2.4 It is also important that the Council efficiently collects all of the income that it is due. Failure to do that can be costly both in terms of process inefficiencies and the potential write-off of uncollectable debt.
- 7.2.5 General Fund income to a large extent comprises general Fees and Charges which are paid by the customer before the service is provided (e.g., Car Parking charges). However, some income sources are billed and collected through the Accounts Receivable ("Sundry Debts") system. This includes periodic payments (e.g., Commercial Property Rents) or income collected in arrears (e.g., the recoupment of Bed & Breakfast payments incurred by the Homelessness service). The collection of Local Tax (Council Tax and Business Rates) raised and collected through the "Academy" system is considered separately below (see paragraphs 7.2.8 and 7.2.9).
- 7.2.6 The collection of Sundry Debts was, for many years, an individual service responsibility, although the system has more recently been consolidated into a single service function (within the Revenues service). The Council records and monitors the Collection of Sundry Debts using a 60-Day Indicator and also measures the age of outstanding debt. Performance as at Quarter 2 is presented in the table below.

| Sundry Debt Collection 2023/24 | | | | | | | | |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|--|--|
| Description | | Quarter 1 | | | Quarter 2 | 2 | | |
| | April | May | June | July | August | September | | |
| Average Age of Outstanding Sundry Debt (Days) | 1,574 days | 1,568 days | 1,576 days | 1,563 days | 1,461 days | 1,408 days | | |
| Total Value of Debt Outstanding over 60 Days Old (£'s) | £3.313 million | £3.783 million | £3.347 million | £3.290 million | £3.573 million | £3.214 million | | |

7.2.7 The implementation of the "ASH" Debtors system (which went live in August 2021, with data transferring in December 2021) proved to be a difficult exercise, which led to a number of data anomalies and a work backlog. The situation was further compounded by a shortfall in staff resources. Both factors conspired to the detriment of collection performance but, more recently, substantial progress is being made, with older cases being reviewed, remaining data anomalies addressed, and backlogs eliminated. The Sundry Debts function is now (since Summer 2023) given a high priority and is better resourced; the August and September performance results in the table above appears to confirm the early signs of improving performance. A further progress update will be provided to Members in the Quarter 3 report.

Local Tax Collection

7.2.8 The prompt collection of Council Tax and Business Rates is essential if the Council is to maximise resources from its major funding sources for the benefit of protecting local services. Experience shows that the longer debts remain outstanding, the harder they are to collect, which ultimately leads to an increase in write-offs; this has a negative impact on the Council's General Fund Reserve and reduces funds available to support Net Expenditure. The table below sets out the Collection Rates achieved for Council Tax and Business Rates in Quarter 2.

| Local Tax Collection Rates 2023/24 (Quarter 2) | | | | | | | | | | | | |
|--|--------|--------|--|--|--|--|--|--|--|--|--|--|
| 30th September 2022 30th September 2023 | | | | | | | | | | | | |
| Council Tax collected (%) | 52.42% | 52.30% | | | | | | | | | | |
| Business Rates collected (%) | 57.89% | 53.18% | | | | | | | | | | |

- 7.2.9 The table above shows that both Council Tax and Business Rates collection rates are lower at the Quarter 2 stage compared to the same stage in 2022/23. However, Local Tax collection statistics were badly affected by the pandemic but have now settled down to more normal patterns (albeit against a difficult economic backdrop). The interpretation of the table above therefore requires the following context:
 - <u>Council Tax</u> the comparable collection rate is marginally down compared to the same stage last year. The most recently available comparable 'pre-pandemic' performance measure was September 2019 (Quarter 2, 2019/20), in which the amount collected was 52.14% i.e., performance at the Quarter 2 stage this year, is marginally above pre-pandemic levels; and
 - Business Rates the comparable collection rate is significantly down compared to the same stage last year. The most recently available comparable 'pre-pandemic' performance measure was September 2019 (Quarter 2, 2019/20), in which the amount collected was 53.78% i.e., performance at the Quarter 2 stage this year, is marginally below pre-pandemic levels. There has also been a Business Rates Revaluation (which has increased bills by an average of 14%) effective from 2023/24. thus making collection – initially – slightly more difficult. Page 19

7.3 Prudential Indicators

- 7.3.1 The Council is required by regulation to have regard to the Prudential Code (the Code) when carrying out its duties under Part 1 of the Local Government Act 2003. The 2017 edition of the Code first introduced a requirement to produce and adopt a Capital Strategy, including a range of (previously established) capital-related "Prudential Indicators". The updated 2021 edition of the Code revised and further strengthened with effect from 2023/24 the capital reporting obligations of the Council. This includes a new quarterly reporting requirement.
- 7.3.2 In compliance with the 2021 Code, and recommended good practice, this report now provides an updated position on the Prudential Indicators included in the Capital Strategy (2023/24 to 2025/26) adopted by the Council in February 2023 as follows:
 - Capital Expenditure
 - Capital Financing Requirement (CFR)
 - Gross Debt and the Capital Financing Requirement
 - Debt and the Authorised Limit and Operational Boundary
 - Net Income from Commercial and Service Investments to Net Revenue Stream; and
 - Proportion of Financing Costs to Net Revenue Stream.

Capital Expenditure

7.3.3 The Council has undertaken and is planning capital expenditure as summarised in the table below.

| Description | 2022/23 Actual | 2023/24 Forecast (Q2) | 2024/25 Budget | 2025/26 Budget |
|-------------------------|-------------------|-----------------------------|-------------------|-------------------|
| | £000's | £000's | £000's | £000's |
| General Fund (GF) | 3,949 | 31,490 | 19,773* | 4,541* |
| Qualis Investments (GF) | 8,000 | 31,478 | 22,100* | 0* |
| Housing Revenue Account | 15,875 | 34,980 | 43,964* | 29,326* |
| TOTALS | 27,824 | 97,948 | 85,837* | 33,867* |

^{*}Capital Strategy budgets unchanged (to be updated in Quarter 3)

7.3.4 A detailed analysis of the capital projects included in the table above is presented in *Appendix B* (General Fund and Qualis Investments) and *Appendix C* (Housing Revenue Account).

Capital Financing Requirement (CFR)

7.3.5 The Council's cumulative outstanding debt is measured by the Capital Financing Requirement (CFR). This increases with new debt-financed capital expenditure and reduces with Minimum Revenue Provision (MRP) and capital receipts used to replace debt.

| Description | 2022/23 Actual | 2023/24 Forecast (Q1) | 2024/25 Budget | 2025/26 Budget |
|---|-------------------|-----------------------------|-------------------|-------------------|
| | £000's | £000's | £000's | £000's |
| General Fund (including Qualis Investments) | 159,088 | 216,894 | 243,588* | 240,679* |
| Housing Revenue Account | 154,475 | 166,891 | 202,142* | 214,438* |
| TOTAL CFR | 313,563 | 383,785 | 445,730* | 455,117* |

^{*}Capital Strategy budgets unchanged (to be updated in Quarter 3)

7.3.6 The table above shows that there has been little change compared to the CFR budget estimate for 2023/24 included in the Capital Strategy (formulated in January 2023), with a Quarter 2 forecast (as at 30th September 2023) of £383.8 million (compared to the Capital Strategy estimate of £388.9 million).

Gross Debt and the Capital Financing Requirement

7.3.7 Statutory guidance requires debt to remain below the Capital Financing Requirement, except in the short term. The Council has complied and expects to continue to comply with this requirement in the medium term as is shown below.

| Description | 2022/23 Actual £M's | 2023/24 Forecast (Q2) £M's | 2024/25 Budget £M's | 2025/26 Budget £M's | Actual Debt (30/09/23) £M's |
|-------------------------------------|---------------------------|-------------------------------------|---------------------------|---------------------------|--------------------------------------|
| Outstanding Debt (including leases) | 281.6 | 348.0 | 219.0* | 216.7* | 290.3 |
| Capital Financing Requirement (CFR) | 313.6 | 383.8 | 445.7* | 455.1* | N/A |

^{*}Capital Strategy budgets unchanged (to be updated in Quarter 3)

Debt and the Authorised Limit and Operational Boundary

7.3.8 The Council is legally obliged to set an affordable borrowing limit (also termed the "Authorised Limit" for external debt) each year. In line with statutory guidance, a lower "Operational Boundary" is also set as a warning level should debt approach the limit.

| Description | Q2 2023/24 Maximum | 30/09/23 Actual | Operational Boundary 2023/24 | Authorised Limit 2023/24 | Complied? (Yes/No) |
|---------------------------|--------------------------|--------------------|------------------------------------|--------------------------------|-----------------------|
| | £000's | £000's | £000's | £000's | £000's |
| Borrowing | 290,348 | 290,348 | 443,184 | 453,184 | Yes |
| PFI and Finance Leases | 0 | 0 | 0 | 0 | Yes |
| Total Debt | 290,348 | 290,348 | 443,184 | 453,184 | Yes |

7.3.9 The table above shows that the Council continues to operate well within its Authorised Limit and Operational Boundary.

Net Income from Commercial and Service Investments to Net Revenue Stream

7.3.10 The Council's income from commercial and service investments as a proportion of its net revenue stream has been and is expected to be as indicated below.

| Description | 2022/23 Actual | 2023/24 Forecast (Q2) | 2024/25 Budget | 2025/26 Budget |
|--|-------------------|-----------------------------|-------------------|-------------------|
| | £000's | £000's | £000's | £000's |
| Total Net Income from Service and Commercial Investments | 10,428 | 10,950 | 12,097* | 12,434* |
| Proportion of Net Revenue Stream | 66% | 65% | 72%* | 72%* |

^{*}Capital Strategy budgets unchanged (to be updated in Quarter 3)

7.3.11 The 65% forecast for 2023/24 compares to an expectation of 69% in the Capital Strategy. This partly reflects reduced income expectations from Qualis loans, including reduced margins as a consequence of rising PWLB borrowing rates. It also reflects a series of reduced rental incentives on new Commercial Property leases (income from these leases will increase as full rentals become payable by tenants).

Proportion of Financing Costs to Net Revenue Stream

- 7.3.12 Although capital expenditure is not charged directly to the revenue budget, interest payable on loans and MRP are charged to revenue, offset by any investment income receivable. The net annual charge is known as Financing Costs; the 'standard' CIPFA Prudential Indicator compares this to "Net Revenue Stream" (the amount funded from Council Tax, Business Rates, and general Government grants).
- 7.3.13 However, the standard definition of Net Revenue Stream does not adequately take account of the circumstances of Epping Forest District Council, which has had for many years a major income stream from Commercial Property and more recently an additional income stream from Qualis loan margins. Factoring in those two major sources of income produces a more meaningful Prudential Indicator, tailored to the specific circumstances of this Council. The 'local' Prudential Indicator is presented in the table below, alongside the standard CIPFA Indicator (for comparison purposes only).

| General Fund Financing Costs | 2022/23 Actual | 2023/24 Forecast (Q2) | 2024/25 Budget | 2025/26 Budget |
|---|-------------------|-----------------------------|-------------------|-------------------|
| | £000's | £000's | £000's | £000's |
| Financing Costs | 3,547 | 5,242 | 8,516* | 9,048* |
| Proportion of Net Revenue Stream (Standard CIPFA Indicator) | 22% | 31% | 50%* | 52%* |
| Proportion of Net Revenue Stream (Local Indicator) | 13% | 18% | 27%* | 27%* |

^{*}Capital Strategy budgets unchanged (to be updated in Quarter 3)

7.3.14 Unsurprisingly Financing Costs are increased slightly as a proportion of Net Revenue Stream in 2023/24, although both the 'standard' and 'local' forecasts have marginally reduced in Quarter 2; the standard indicator is now 1% lower than assumed within the Capital Strategy, with the local indicator exactly as expected (the dampening effect of increasing interest receipts and robust Commercial Property income should be noted). This is an indicator which is being closely monitored in developing the 2024/25 budget.

7.4 HRA Local Indicators

- 7.4.1 The requirement to borrow and the risk associated with HRA borrowing can be distinguished from that of the General Fund. The HRA is underpinned by a very large property portfolio (6,442 properties, with a Balance Sheet value of £806.892 million as at 31st March 2023). Accordingly, the different risk profile is reflected within the capital financing rules e.g., the Local Government Act 2003 established the requirement for councils to put aside resources (through making a "Minimum Revenue Provision") to repay debt in later years; it was (still is) a legal requirement that only applies to General Fund borrowing.
- 7.4.2 Nevertheless, HRA borrowing is not risk free; HRA capital investment plans must be just as prudent, affordable, and sustainable as General Fund capital investment plans. Two local indicators have therefore been developed, which are used to gauge, and provide assurance, around the Council's HRA borrowing plans.

Loan to Value

7.4.3 This indicator is widely used as a measure of default risk by lenders in Housing finance. It is determined by calculating the outstanding debt as a proportion of the total value of assets.

| Description | 2022/23 Actual | 2023/24 Estimate | 2023/24 Forecast (Q2) |
|----------------------|-------------------|---------------------|-----------------------------|
| Description | Ratio | Ratio | Ratio |
| Loan to Value | 0.19 | 0.19 | 0.20 |
| Target Maximum (LTV) | 0.70 | 0.70 | 0.70 |

7.4.4 It can be seen from the table above that, based on current projections, HRA borrowing plans are well within acceptable Loan to Value limits.

HRA Interest Cover

7.4.5 This is a financing indicator and reflects how able the HRA is to meet interest costs from its Net Cost of Services.

| Description | 2022/23 Actual | 2023/24 Estimate (Updated) | 2023/24 Forecast (Q2) |
|---------------------|-------------------|----------------------------------|-----------------------------|
| | Ratio | Ratio | Ratio |
| HRA Interest Cover | 1.02 | 1.25 | 1.19 |
| Target Minimum (IC) | 1.25 | 1.25 | 1.25 |

- 7.4.6 It can be seen from the table above that based on current projections, the HRA Interest cover ratio has fallen marginally below the target minimum set by the Council due to substantial major Void repair costs increasing the Net Cost of Service forecast. It is however an improvement on the outturn for 2022/23 (also impacted by higher Void costs).
- 7.4.7 The future costs associated with Voids is difficult to predict. However, a Stock Condition Survey is now being concluded and a more in-depth Asset Management Strategy is being developed, which will provide more detailed information on the current status of the Council's assets and any resultant major works. Such intelligence will assist in navigating this indicator moving forwards.

Reason for Decision:

This report facilitates the scrutiny of the Council's financial position for 2023/24.

The comments made at this Committee, where relevant, will be reported to Cabinet for consideration at their meeting on 13th November 2023.

Options:

There are no matters for decision in this report. The Committee is asked to note the contents but may choose to take further action depending on the matters reported.

Resource Implications:

The resource implications in this report are overwhelmingly financial in nature, in the form of budgetary control. Robust budget monitoring processes maximise the opportunity for services to react quickly to potential problems as they emerge, thus reducing the risk of financial problems, impeding the delivery of strategic priorities.

Legal and Governance Implications:

The Council has a statutory obligation to maintain a balanced budget and the monitoring process enables the Committee to remain aware of issues and the process to maintain a balanced budget.

Safer, Cleaner, Greener Implications:

There are no SCG implications.

Consultation Undertaken:

The development of the detailed 2023/24 budget was informed by the democratic scrutiny processes.

Background Papers:

Management Accounts 2023/24 (Month 6)

Risk Management

The report is primarily presented for information, although some risk management implications are contained in Section 7. Regular monitoring and reporting of the issues included in this report ensures early warning of significant issues that may place the Council at financial risk. This gives the Cabinet the best opportunity to take actions to mitigate such risks.

General Fund Revenue Budget 2023/24

Quarter 2 Forecast

| Epping Forest DC: General Fun | Revenue Budget 2020/24 | | | | | | |
|----------------------------------|---|-----------------------------|----------------------------|----------------------------|------------------------------|-----------------------------|----------------------------|
| @ 30 September 2023 (Month 6) | | | | | | | |
| | | | | | | | |
| General Fund | | | | | | | |
| | | | 5 1 4 mm 1 | Net Exp | | | |
| Service Area | Activity | Full Year Budget £'s | Budget (M6) £'s | Actual (M6) £'s | Variance £'s | Forecast £'s | Variance £'s |
| Nhiaf Evenuation | Chief Fuestidite Cumpet Condess | 550,030 | 275.045 | 205 654 | 10.620 | 554,850 | 4,82 |
| Chief Executive | Chief Executive Support Services Corporate Activities | 73,740 | 275,015 36,870 | 285,654 46,904 | 10,639 10,034 | 64,046 | - 4,62 - 9,69 |
| | Chief Executive Other Activities | 31,500 | 15,750 | 2,849 | - 12,901 | 31,500 | - |
| | Sub-Total | 655,270 | 327,635 | 335,407 | 7,772 | 650,396 | - 4,87 |
| Commercial & Technical Services | Car Parking | - 548,140 | - 274,070 | - 358,413 | - 84,343 | - 497,302 | 50,83 |
| | C&T Community & Partnership | 195,250 | 97,625 | 94,068 | - 3,557 | 195,250 | - |
| | Contracts & Technical Support Services | 2,172,960 | 1,086,480 | 1,018,945 | - 67,535 | 2,187,791 | 14,83 |
| | Cost Centres - Contracts & Technical C&T Emergency Planning & Other | 3,554,670 - 1,830 | 1,777,335 - 915 | 1,696,535 - 2,740 | - 80,800 - 1,825 | 3,565,401 - 4,860 | 10,73 - 3,03 |
| | Environmental Health | 242,010 | 121,005 | 17,202 | - 103,803 | 233,010 | - 9,00 |
| | Land Drainage/Sewerage | 113,090 | 56,545 | 38,426 | - 18,119 | 124,260 | 11,17 |
| | Land & Property Leisure Facilities | - 8,087,160 - 905,880 | - 4,043,580 - 452,940 | - 3,822,425 - 621,132 | 221,155 - 168,192 | - 7,806,307 - 898,689 | 280,85 7,19 |
| | North Weald Centre | - 515,340 | - 257,670 | - 592,049 | - 334,379 | - 673,505 | - 158,16 |
| | Parks & Grounds | 514,100 | 257,050 | 59,944 | - 197,106 | 549,782 | 35,68 |
| | Private Sector Housing C&T Regulatory Services | - 112,170 - 233,910 | - 56,085 - 116,955 | - 88,485 | - 32,400 20,224 | - 152,155 | - 39,98 |
| | Waste Management | 5,672,670 | 2,836,335 | - 96,731 2,530,274 | - 306,061 | - 227,971 5,623,731 | 5,93 - 48,93 |
| | Sub-Total | 2,060,320 | 1,030,160 | - 126,581 | - 1,156,741 | 2,218,436 | 158,11 |
| Community 9 Mallhair | Community Hooff 9 Martin | 70.00 | 00.000 | 400 505 | 000.045 | F | 20.5- |
| Community & Wellbeing | Community, Health & Wellbeing Cost Centres - Community & Wellbeing | 72,060 416,790 | 36,030 208,395 | - 166,582 198,481 | - 202,612 - 9,914 | 51,140 389,806 | - 20,92 - 26,98 |
| | Economic Projects Support Serv | 215,050 | 107,525 | 47,827 | - 59,698 | 97,615 | - 20,96 |
| | Homelessness | 73,360 | 36,680 | - 732,050 | - 768,730 | - 174,622 | - 247,98 |
| | Museum, Heritage & Culture | 481,030 | 240,515 | 333,897 | 93,382 | 459,380 | - 21,65 |
| | Voluntary Sector Support Sub-Total | 219,470 1,477,760 | 109,735 738,880 | 78,250 - 240,177 | - 31,486 - 979,057 | 219,470 1,042,789 | - 434,97 |
| | | .,, | 100,000 | -10, | 0.0,00. | .,0 .2,. 00 | , |
| Corporate Services | Business Support | 1,630,990 | 815,495 | 681,911 | - 133,584 | 1,651,325 | 20,335 |
| | Cost Centres - Corporate Support | 307,500 208,860 | 153,750 | 163,611 | 9,861 | 353,843 | 46,34 |
| | Elections Emergency Planning & Other | 79,250 | 104,430 39,625 | 89,928 42,772 | - 14,502 3,147 | 182,671 84,142 | - 26,189 4,893 |
| | ICT | 3,625,730 | 1,812,865 | 2,260,607 | 447,742 | 3,433,402 | - 192,32 |
| | Insurance Premiums | 719,750 | 359,875 | 585,084 | 225,209 | 702,453 | - 17,297 |
| | Corp Serv - Member Activities Other Support Services | 370,400 1,886,170 | 185,200 943,085 | 173,651 821,420 | - 11,549 - 121,665 | 370,400 1,818,322 | - 67,84 |
| | Strategy Support Services | 219,360 | 109,680 | 102,078 | - 7,602 | 219,942 | 582 |
| | Sub-Total | 9,048,010 | 4,524,005 | 4,921,062 | 397,057 | 8,816,500 | - 231,510 |
| Customer Comitee | Coat Cantras Custamor Candos | 2 404 772 | 4 202 206 | 4 204 929 | E40 | 2 406 000 | 2,136 |
| Customer Services | Cost Centres - Customer Services Customer Support Services | 2,404,772 1,671,920 | 1,202,386 835,960 | 1,201,838 809,933 | - 548 - 26,027 | 2,406,908 1,680,559 | 2,136 8,639 |
| | Housing Benefits | - 1,175,090 | - 587,545 | - 600,627 | - 13,082 | - 850,468 | 324,62 |
| | Local Taxation | - 771,660 | - 385,830 | - 83,344 | 302,486 | - 827,818 | - 56,15 |
| | Customer Services - Members Activities Sub-Total | 27,800 2,157,742 | 13,900 1,078,871 | 14,072 1,341,872 | 172 263,001 | 27,800 2,436,981 | 279,239 |
| | Sub-1 otal | 2,137,742 | 1,070,071 | 1,541,072 | 203,001 | 2,430,301 | 273,23 |
| Finance & Audit | Audit Support Services | 304,850 | 152,425 | 147,927 | - 4,498 | 303,165 | - 1,685 |
| | Finance Support Services | 1,254,140 | 627,070 | 412,004 | - 215,066 | 1,260,480 | 6,340 |
| | Finance & Other Activities Sub-Total | 509,630 2,068,620 | 254,815 1,034,310 | 185,574 745,505 | - 69,241 - 288.805 | 509,630 2,073,275 | 4,65 |
| | oub-1 out | 2,000,020 | 1,004,010 | 740,000 | 200,000 | 2,070,270 | 4,000 |
| Housing & Property | Accomodation | 469,530 | 234,765 | 189,000 | - 45,765 | 429,483 | 40,047 |
| | Cost Centres - Housing & Property | 468,550 | 234,275 | 176,127 | - 58,148 | 378,271 | - 90,279 |
| | Facilities & Depot Management Housing & Property Support Services | 525,530 382,010 | 262,765 191,005 | 228,214 125,033 | - 34,551 - 65,972 | 559,748 372,982 | 34,218 - 9,028 |
| | Sub-Total | 1,845,620 | 922,810 | 718,374 | - 204,436 | 1,740,484 | - 105,130 |
| | | | | | | | |
| Place | Place - Community & Partnership | 34,940 | 17,470 | - 117,252 | - 134,722 | 34,890 | - 50 |
| | Cost Centres - Place Sub-Total | 245,260 280,200 | 122,630 140,100 | 116,999 - 253 | - 5,631 - 140,353 | 238,285 273,175 | - 6,975 - 7,02 5 |
| | | 200,200 | 5, .50 | 230 | ŕ | 2.0,0 | .,02 |
| Planning & Development | Cost Centres - Planning Services | 2,281,190 | 1,140,595 | 1,079,826 | - 60,769 | 2,297,658 | 16,46 |
| | Local Plan Implementation Planning & Development | 807,810 - 2,051,570 | 403,905 - 1,025,785 | - 156,199 - 465,170 | - 560,104 560,615 | 830,049 - 1,124,676 | 22,239 926,894 |
| | Planning Support Services | 305,390 | 152,695 | 110,173 | - 42,522 | 221,136 | - 84,25 |
| | Regulatory Services | - 582,710 | - 291,355 | - 192,603 | 98,752 | - 282,490 | 300,220 |
| | Sub-Total | 760,110 | 380,055 | 376,028 | - 4,027 | 1,941,677 | 1,181,56 |
| Strategy, Delivery & Performance | Strategy - Other Activities | 83,510 | 41,755 | 68,777 | 27,022 | 82,630 | - 88 |
| | Strategy, Delivery & Performance Support Service | e 737,318 | 368,659 | 276,281 | - 92,378 | 673,490 | - 63,82 |
| | Sub-Total | 820,828 | 410,414 | 345,057 | - 65,357 | 756,120 | - 64,70 |
| General Fund Total | | 21,174,480 | 10,587,240 | 8,416,294 | - 2,170,946 | 21,949,832 | 775,352 |
| | | 2.,114,400 | .0,007,240 | 5, . 10,204 | _,.,,,,,,, | 2.,040,002 | 110,00 |
| | Qualis Income | - 2,851,520 | - | - | - | - 2,529,510 | 322,01 |
| | LIDA Decharmes | 4.00 : :- | | | | | - |
| | HRA Recharges | - 4,984,450 | - | - | - | - 4,674,450 | 310,00 |
| | Financing | | | | | | - |
| | Interest (exc. Qualis): | | | | | | - |
| | Interest Receivable | - 478,500 | - | - | - | - 672,810 | - 194,31 |
| | Interest Payable | 2,807,130 1,261,000 | - | - | - | 3,389,125 | 581,99 |
| | Minimum Revenue Provision | | - | - | - | 1,164,000 | - 97,00 |
| | Specific Contingency (Qualis) | 712,880 | - | | - | 322,010 | - 390,870 |

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General Fund Capital Programme 2023/24

Quarter 2 Forecast

| General Fund Capital Programme 2023/24: | Quarter 2 Fore | cast | | | | | | | | | | |
|---|---|--|---|---------------------------------|---------------|--------------------------------|---------------|--------------------------------|-----------------------------|---------------------------|---------------------------------|--|
| | 2022/23 | Budget Outtur | n (xtract) | | 2 | 2023/24 Budge | et | | 2023/24 B | udget Progress | (@ 30th Sep 20 |)23 - Q2) |
| Scheme | 2022/23 Unspent / (Overspent) Balances | (Savings) / Overspends not c/fwd | Balances Rolled Forward into 2023/24 | 2023/24 Budget Allocation | Q1 Changes | 2023/24 Budget (Updated) | Q2 Changes | 2023/24 Budget (Updated) | Actuals to Q2 | Remaining Budget | Forecast Outturn 2023/24 | Forecast (Uspend)/ Ospend 2023/24 |
| | £'s | £'s | £'s | £'s | £'s | | | £'s | £'s | £'s | £'s | £'s |
| Community & Wellbeing | 770.000 | (770,000) | | | | | | | | | | |
| Joint Museum and Library Facility | 770,000 | (770,000) | - | - | - | - | - | - | - | • | | |
| Sub-Totals Commercial & Technical | 770,000 | (770,000) | - | - | - | - | - | - | | | | |
| Cartersfield Road | 1,060,979 | | 1,060,979 | | | 1,060,979 | _ | 1,060,979 | 296,557 | 764,422 | 540,697 | (520,282) |
| Investment Property Acquisition Fund | 596,497 | | 596,497 | _ | 1,500,000 | 2.096.497 | | 2,096,497 | 774,537 | 1,321,960 | 2,067,787 | (28,710) |
| Princess of Wales PH - lease acquisition | (695,489) | 695,489 | - | | - | -,,,,,,,, | - | - | , | - | - | - (==,:==, |
| CCTV Replacement Programme | 69,373 | (47,373) | 22,000 | 25,000 | | 47,000 | | 47,000 | 16,740 | 30,260 | 25,000 | (22,000) |
| CarPark CCTV Systems | 13,080 | (3,080) | 10,000 | 25,000 | - | 35,000 | - | 35,000 | | 35,000 | 25,000 | (10,000) |
| Superfast Broadband (REFCuS) | 350,000 | | 350,000 | - | - | 350,000 | - | 350,000 | | 350,000 | 350,000 | |
| Disabled Facilities Grants (REFCuS) | 31,250 | (31,250) | | 971,210 | - | 971,210 | - | 971,210 | 410,672 | 560,538 | 930,000 | (41,210) |
| Home Assist Grants (REFCuS) | 20,480 | (20,480) | - | 30,000 | - | 30,000 | - | 30,000 | | 30,000 | 30,000 | - |
| Highway Ranger Vehicle & Equipment | 40,000 | | 40,000 | - | | 40,000 | | 40,000 | | 40,000 | 43,000 | 3,000 |
| Highways - Pavement Widening Scheme | - | | - | 100,000 | - | 100,000 | - | 100,000 | | 100,000 | | (100,000) |
| Grounds Maintenance | 38,295 | | 38,295 | 30,000 | - | 68,295 | - | 68,295 | | 68,295 | 47,150 | (21,145) |
| Highways (REFCuS) | 97,564 | (1,500) | 96,064 | - | - | 96,064 | - | 96,064 | | 96,064 | 96,064 | - |
| H2 Taxiway (ex NWA Prep Phase 1) | 156,112 | | 156,112 | - | - | 156,112 | - | 156,112 | 19,870 | 136,242 | 25,000 | (131,112) |
| NWA Waste Depot | | | - | 4,167,000 | - | 4,167,000 | - | 4,167,000 | | 4,167,000 | 2,000,000 | (2,167,000) |
| Waste Vehicle Fleet Replacement | 245.045 | | 245.045 | 9,220,000 | • | 9,220,000 | | 9,220,000 | CO 740 | 9,220,000 | 9,220,000 | • |
| Vehicle Fleet Replacement & OHD Equipment | 245,015 | | 245,015 | 455.640 | - | 245,015 | - | 245,015 | 69,710 | 175,305 | 245,015 | - (5.545) |
| Leisure Centre Energy Saving Schemes | 10.057.070 | | 10.057.070 | 155,640 1,312,560 | - | 155,640 | | 155,640 | 150,125 | 5,515 | 150,125 | (5,515) |
| Epping Leisure Centre (Bakers Lane) Sub-Totals | 10,857,070 13,037,350 | 434,682 | 10,857,070 13,472,032 | 16,036,410 | 1,500,000 | 12,169,630 31,008,442 | - | 12,169,630 31,008,442 | 285,740 2,023,951 | 11,883,890 28,984,491 | 12,000,000 27,794,838 | (169,630) (3,213,604) |
| Corporate Services | 13,037,330 | 434,002 | 13,472,032 | 10,030,410 | 1,300,000 | 31,000,442 | | 31,000,442 | 2,023,331 | 20,304,431 | 21,134,030 | (3,213,004) |
| ICT General Schemes | 170,483 | | 170,483 | 93,000 | | 263,483 | | 263,483 | 7,446 | 256,037 | 149,782 | (113,701) |
| ICT Strategy | 2,841,192 | | 2,841,192 | 1,086,000 | | 3,927,192 | | 3,927,192 | 152,463 | 3,774,729 | 2,156,082 | (1,771,110) |
| Civic Offices Accommodation Project (ICT) | (1,341) | 1,341 | - | - | | - | - | | ., | - | ,, | - |
| Sub-Totals | 3,010,334 | 1,341 | 3,011,675 | 1,179,000 | - | 4,190,675 | - | 4,190,675 | 159,909 | 4,030,766 | 2,305,864 | (1,884,811) |
| Customer Services | | | | | | | | | | | | |
| Council Chamber Upgrade | 147,649 | | 147,649 | - | - | 147,649 | - | 147,649 | 15,845 | 131,804 | 50,000 | (97,649) |
| Sub-Totals | 147,649 | | 147,649 | - | - | 147,649 | - | 147,649 | 15,845 | 131,804 | 50,000 | (97,649) |
| Housing (Property Services) | | | | | | | | | | | | |
| Oakwood Hill Depot Extension | (18,155) | 18,155 | - | - | - | - | - | - | | - | | |
| Investment Properties (Planned Works) | 187,677 | (147,831) | 39,846 | 250,000 | (77,605) | 212,241 | - | 212,241 | | 212,241 | 212,241 | |
| 202-220 Loughton HR - roof and H & S works | (147,831) | 147,831 | - | - | 77,605 | 77,605 | - | 77,605 | 34,525 | 43,080 | 77,605 | |
| Operational Properties (Planned Works) | 295,732 | (18,433) | 277,299 | 86,000 | - | 363,299 | - | 363,299 | 25,719 | 337,580 | 210,234 | (153,065) |
| Sub-Totals | 317,423 | (278) | 317,145 | 336,000 | - | 653,145 | - | 653,145 | 60,244 | 592,901 | 500,080 | (153,065) |
| Place | | | | | 464 701 | 464 ==== | | 464 701 | | 464.70. | 464 =0. | |
| UK Prosperity Fund Projects | | | | | 161,784 | 161,784 | | 161,784 | - | 161,784 | 161,784 | |
| Climate & Environmental Projects Sub-Totals | 676,984 676,984 | | 676,984 676,984 | - | 161,784 | 676,984 838,768 | | 676,984 838,768 | | 676,984 838,768 | 676,984 838,768 | |
| Qualis Sub-10tais | 0/0,984 | | 0/0,984 | | 101,/84 | 638,788 | - | 838,788 | • | 038,788 | 838,788 | • |
| Regeneration Finance Loans | 88,247,500 | (88,247,500) | | 40,010,000 | - | 40,010,000 | | 40,010,000 | 8,000,000 | 32,010,000 | 31,478,000 | (8,532,000) |
| Sub-Totals | | (88,247,500) | - | 40,010,000 | | 40,010,000 | | 40,010,000 | 8,000,000 | 32,010,000 | 31,478,000 | (8,532,000) |
| Total Expenditure | 106,207,240 | (88,581,755) | 17,625,485 | 57,561,410 | 1,661,784 | 76,848,679 | - | 76,848,679 | 10,259,949 | 66,588,730 | 62,967,550 | (13,881,129) |
| Capital Financing Analysis: | | | | | | | | | | | | |
| Capital Financing Analysis: Borrowing | 105,989,088 | (88,363,603) | 17,625,485 | 55,582,920 | 1,500,000 | 74,708,405 | | 74,708,405 | 9,596,360 | 65,112,045 | 60,778,035 | (13,930,370) |
| Borrowing Capital Grants | | (88,363,603) | | 55,582,920 971,210 | 1,500,000 | 1,132,994 | - | 1,132,994 | 9,596,360 | 722,322 | 1,091,784 | |
| Capital Grants Capital Receipts | 218,152 | (218,152) | - | 1,007,280 | 101,/84 | 1,132,994 | | 1,132,994 | 410,672 252,917 | 754,363 | 1,091,784 | (41,210) 90,451 |
| сарна несеро | | | | 1,007,200 | | 1,007,200 | | 1,007,200 | 232,317 | 754,505 | 1,057,731 | 50,431 |
| Total Financing | 106,207,240 | (88,581,755) | 17,625,485 | 57,561,410 | 1,661,784 | 76,848,679 | - | 76,848,679 | 10,259,949 | 66,588,730 | 62,967,550 | (13,881,129) |

Housing Revenue Account Capital Programme 2023/24

Quarter 2 Forecast

| | 2022/23 Budget Outturn (xtract) | | | | 2023/24 Budget | | | | 2023/24 Budget Progress (@ 30 September 2023 - Q2) | | | |
|--|------------------------------------|-------------|--|------------------------------|----------------|---------------------------|---------------|---------------------------|--|---------------------|--------------------------------|--|
| | 2022/23 Unspent/ (Overspent) | Savings | Balances Rolled Forward into 2023/24 | 2023/24 Budget Allocation | Q1 Changes | 23/24 Budget (Updated) | Q2 Changes | 23/24 Budget (Updated) | Actuals to | Remaining Budget | Forecast Outturn 2023/24 | Forecast (Uspend)/Ospend 2023/24 |
| Schemes | £'s | £'s | £'s | £'s | £'s | | | £'s | £'s | £'s | £'s | £'s |
| Housing Development Programme: | | | | | | | | | | | | |
| Housebuilding | 10,965,260 | (1,383,590) | 12,348,850 | 3,375,500 | - | 15,724,350 | _ | 15,724,350 | 752,442 | 14,971,908 | 4,590,246 | (11,134,104) |
| Qualis Acquisitions | 10,461,190 | (1,303,350) | 10,461,190 | 8,973,500 | | 19,434,690 | | 19,434,690 | 732,442 | 19,434,690 | 4,000,000 | |
| Development Land Purchases | 1,850,000 | 1,383,590 | 466,410 | 8,373,300 | | 466,410 | | 466,410 | - | 466,410 | 180,000 | |
| Development Land Furchases | 1,630,000 | 1,303,330 | 400,410 | | - | 400,410 | | 400,410 | - | 400,410 | 100,000 | (200,410) |
| Sub-Totals | 23,276,450 | - | 23,276,450 | 12,349,000 | - | 35,625,450 | - | 35,625,450 | 752,442 | 34,873,008 | 8,770,246 | (26,855,204) |
| Capital Works: | | | | | | | | | | | | |
| Heating | 393,830 | 144,870 | 248,960 | 1,724,000 | - | 1,972,960 | - | 1,972,960 | 184,230 | 1,788,730 | 1,716,795 | (256,165) |
| Windows, Door and Roofing | 1,224,510 | (32,780) | 1,257,290 | 6,386,110 | (2,137,270) | 5,506,130 | - | 5,506,130 | 505,499 | 5,000,631 | 3,414,108 | |
| Compliance Planned Maintenance | 272,800 | 203,880 | 68,920 | 1,725,000 | (1,000,000) | 793,920 | - | 793,920 | 80,515 | 713,405 | 330,302 | |
| Kitchens & Bathrooms (inc void allocation) | 1,990,160 | - | 1,990,160 | 4,786,000 | - | 6,776,160 | - | 6,776,160 | | 5,547,061 | 6,825,516 | 49,356 |
| Electrical | 226,430 | | 226,430 | 300,000 | 1,381,790 | 1,908,220 | - | 1,908,220 | 245,868 | 1,662,352 | 1,422,875 | |
| Net Zero Carbon Works | 1,500,000 | | 1,500,000 | 1,100,000 | 1,301,730 | 2,600,000 | | 2,600,000 | | 2,573,060 | 1,843,420 | |
| Environmental | 266,980 | 146,980 | 1,300,000 | 1,118,530 | - | 1,238,530 | | 1,238,530 | 159,304 | 1,079,226 | 592,644 | |
| Structural works | 1,449,170 | 58,430 | 1,390,740 | 850,000 | (644,520) | 1,596,220 | | 1,596,220 | 191,898 | 1,404,322 | 925,133 | |
| Disabled Adaptations | (20,750) | (20,750) | 1,350,740 | 650,000 | 400,000 | 1,050,000 | | 1,050,000 | 447,281 | 602,719 | 1,104,714 | |
| Asbestos Removal | | | - | 280,800 | 400,000 | 280,800 | | 280,800 | , | 255,292 | | |
| | 166,630 | 166,630 | | | | | - | | 25,508 | | 294,316 | |
| Estate Improvements | 45,870 | 662.060 | 45,870 | 50,000 | | 95,870 | | 95,870 | - | 95,870 | 72,329 | (23,541) |
| Sub-Totals | 7,515,630 | 667,260 | 6,848,370 | 18,970,440 | (2,000,000) | 23,818,810 | - | 23,818,810 | 3,096,144 | 20,722,666 | 18,542,151 | (5,276,659) |
| Regeneration Projects: | | | | | | | | | | | | |
| Limes Avenue and Copperfield | 1,980,510 | - | 1,980,510 | 2,000,000 | 2,000,000 | 5,980,510 | - | 5,980,510 | 2,416,738 | 3,563,772 | 5,980,510 | - |
| Broadway | 2,728,070 | - | 2,728,070 | - | - | 2,728,070 | - | 2,728,070 | - | 2,728,070 | 104,116 | (2,623,954) |
| Sub-Totals | 4,708,580 | | 4,708,580 | 2,000,000 | 2,000,000 | 8,708,580 | - | 8,708,580 | 2,416,738 | 6,291,842 | 6,084,626 | (2,623,954) |
| | | | | | | | | | | | | |
| Other Housing Schemes: | | | | | | | | | | | | |
| Service Enhancements (General) | - | - | - | 204,020 | - | 204,020 | - | 204,020 | - | 204,020 | 204,020 | |
| Housing Asset Management Project | 188,780 | - | 188,780 | 540,000 | - | 728,780 | - | 728,780 | 221,938 | 506,842 | 431,610 | (297,170) |
| Service Enhancements (HFFHH) | (31,620) | (31,620) | - | 154,000 | - | 154,000 | - | 154,000 | - | 154,000 | - | (154,000) |
| Door Replacement Programme (Leasehold) | 311,670 | 311,670 | - | 233,540 | - | 233,540 | - | 233,540 | - | 233,540 | 50,000 | (183,540) |
| Sheltered Block Refurbishments | 330,000 | - | 330,000 | 100,000 | - | 430,000 | - | 430,000 | 71,561 | 358,439 | 430,000 | - |
| Emergency Alarm Upgrades | 360,000 | - | 360,000 | - | - | 360,000 | - | 360,000 | - | 360,000 | - | (360,000) |
| Sheltered Housing Works | - | - | - | 468,000 | - | 468,000 | - | 468,000 | - | 468,000 | 468,000 | - |
| Sub-Totals | 1,158,830 | 280,050 | 878,780 | 1,699,560 | - | 2,578,340 | - | 2,578,340 | 293,499 | 2,284,841 | 1,583,630 | (994,710) |
| Vehicle Replacements | (36,270) | (36,270) | - | _ | | - | - | | - | - | | |
| · | | | | | | | | | | | | |
| Total Expenditure | 36,623,220 | 911,040 | 35,712,180 | 35,019,000 | - | 70,731,180 | - | 70,731,180 | 6,558,822 | 64,172,358 | 34,980,653 | (35,750,527) |
| Capital Financing Analysis: | | | | | | | | | | | | |
| Grants | | - | - | 80,000 | - | 80,000 | - | 80,000 | 355,900 | (275,900) | 1,252,000 | 1,172,000 |
| RTB Receipts | | | - | 1,599,000 | - | 1.599.000 | - | 1,599,000 | 300.970 | 1,298,030 | 1,276,100 | (322,900) |
| Other Contributions | | | | 1,187,000 | - | 1,187,000 | | 1,187,000 | 300,370 | 1,187,000 | 1,187,000 | (322,300) |
| | | - | | | | | | | _ | | | |
| Major Repairs Reserve | - | - | - | 9,137,000 | | 9,137,000 | - | 9,137,000 | 5,901,952 | 3,235,048 | 17,486,000 | 8,349,000 |
| Direct Revenue Contributions | - | - | - | 1,282,000 | 82,000 | 1,364,000 | - | 1,364,000 | - | 1,364,000 | 1,364,000 | - |
| Borrowing | 36,623,220 | 911,040 | 35,712,180 | 21,734,000 | (82,000) | 57,364,180 | - | 57,364,180 | - | 57,364,180 | 12,415,553 | (44,948,627) |
| | | | | | | | | | | | | |

Agenda Item 14

Report to Overview and Scrutiny Committee

Date of meeting: 24th October 2023

Portfolio: Leader (Councillor C Whitbread)

Subject: Q2 Corporate Performance Reporting

Officer contact for further information:

Charlotte Graham (cgraham@eppingforestdc.gov.uk)

Democratic Services Officer: L Kirman (01992 564243)



Recommendations/Decisions Required:

1. That the committee review the FY23-24 Q2 Performance report and raise any areas for scrutiny.

Report:

As agreed with Overview and Scrutiny, the report will detail a project status summary, key milestones and RAG status for those projects identified as a 'Priority Project' within the portfolio and for which align to EFDCs Corporate Objectives. All KPIs regardless of status are included in this report.

Reason for decision: To enable Overview and Scrutiny Committee to review exceptions for quarterly performance measurement delivery.

Options considered and rejected: Not applicable.

Resource implications: Relevant resource implications as part of the delivery of the project and will be addressed accordingly by the service Director/and or project leads.

Legal and Governance Implications: There are no legal or governance implications arising from the recommendations of this report. However, any implications arising from actions to achieve specific objectives or benefits will be identified by the responsible Service Director and/or project leads.

Safer, Cleaner, Greener Implications: There are no implications arising from the recommendations of this report in respect of the Council's commitment to the Climate Local Agreement, the Safer, Cleaner and Greener initiative, or any crime and disorder issues with the district. Relevant implications arising from actions to achieve specific objectives or benefits will be identified by the responsible Service Director and/or project leads.

Consultation Undertaken:

Leadership Team Service Directors

Background Papers: Strategy and Corporate plan

Impact Assessments: Impact of status has been assessed and relevant mitigation or response is in place for projects.

Risk Management: Any major risks from programme will be reported via the Corporate Risk Page 28

Management group which is reported at Audit and Governance Committee.

Equality: Relevant equality implications arising from actions to achieve specific objects or benefits will be identified by the responsible service director and/or project leads.

2. Status and Progress Report: Key Corporate Projects

Reporting Guide

| Green | Project on track to achieve milestones. |
|-------------------|---|
| Amber | Project at risk of missing milestones. |
| Red | Project has missed milestones / project has serious issues. |
| Blue | Project complete/on-hold. |
| \Leftrightarrow | Project status is unchanged since previous report. |
| 1 | Project status has improved since previous report. |
| | Project status has declined since previous report. |

Strategic Projects - Quarterly Progress Updates

| Project ID | Project Name | Project Description | Service Area | Project Sponsor | Progress Summary Update | Key Milestones | Status | Q1 RAG | Q2 RAG |
|---------------|-----------------------------------|--|--------------|--------------------------|--|--|----------------|-----------|-----------|
| Page 31 | Financial ICT Systems Replacement | Review of finance system to support improving business processes and wider system integration. | Finance | Christopher Hartgrove | Discovery workshops have been successfully conducted in collaboration with our Implementation Partner, Moore Insight (MI), to capture detailed information about the Target Analysis Model and Target Operating Model, providing valuable insights into our organisation's landscape and supporting a shared design alignment with our partners. Furthermore, rapid development of the Financial Business Continuity (FBC) has been undertaken, with the identification of multiple key elements. Finance colleagues have also been engaged in productive sessions with MI to identify and discuss optimisation opportunities, focusing on addressing known pain points within our existing systems. The project team has been diligently exploring various elements based on when they were identified, and some are pending further examination. A crucial dependency has been identified between Housings' migration to Civica CX and Efinancials, which has been duly logged for in-depth exploration. | SoW & Draft Contract Agreed with MI - Nov 23 - On Track Formal Project Initiation Meeting - Dec 23 - On Track SoW & Draft Contract Agreed with Advanced – tba Business case and PFH report submitted for approval – TBA | Service Design | | Amber |

| | Negotiations with the supplier | |
|------|---|--|
| | 'Advanced' regarding the contract, | |
| | costs, and the Statement of Work | |
| | (SoW) are still in progress. A lack of | |
| | clarity within the project team | |
| | regarding core and optional modules | |
| | led to a meeting with Advanced to | |
| | clarify these modules, including | |
| | functional descriptions and | |
| | comparisons to CCC (Consumer Credit | |
| | Counselling). A formal agreement has | |
| | been reached to incorporate Ash | |
| | Debtors as part of the delivery scope. | |
| | A review of the Statement of Work | |
| | (SoW) has been reinstated in light of | |
| | the module review. Furthermore, a | |
| I — | workshop session with Advanced has | |
| Page | been scheduled to address fault | |
| g | notification and resolution Service | |
| | Level Agreement (SLA) timelines and | |
| 32 | to discuss conditions associated with | |
| ' | an exit plan and data ownership. | |
| | | |
| | Initial investigations have commenced | |
| | concerning peripheral integrations into | |
| | systems within the defined scope. To | |
| | maintain open communication and | |
| | facilitate progress, regular weekly | |
| | catch-up meetings have been | |
| | established with Advanced, MI, and | |
| | the Shared Services Programme | |
| | Manager. | |
| | manuger. | |
| | Lastly, an informal agreement has | |
| | been reached to extend Proactice | |
| | (P2P) for an additional 6 months, | |
| | | |
| | extending the end date to November | |

| | | | | 24, although a formal agreement is yet to be secured. | | | |
|---------|-----------------------------------|---------------------------|---------------|--|---|-------------|-------|
| Page 33 | Housing & Asset Management System | Housing Property Services | & Surjit Balu | UAT completed with no major issues. Some minor bugs have been scheduled for a future release to prevent the need to re-test. 'Must Have' reports for go-live have been validated and prioritised, with production initiated. Benefits have been identified and reported to the relevant group. A solution to access data from the cloud has been identified and implemented. Ongoing discussions with Civica are focused on their Compliance product and implementation expertise. Voids have been played back to Re-Housing, and a session for testing with Qualis is in the process of being arranged. UAT has been completed, with signoff agreed upon by CW and JT. Performance and interface testing (HB, Payments & Lettings) have also been successfully completed. Repairs integration development has been delivered, technically tested, and is currently in UAT. A financial statement has been developed and approved by the Finance and Income Management teams. A decision has been made to continue using I@W for sensitive documents until the system limitation is rectified at the next upgrade. The final Dry Run Data Migration has been completed, | Product Build - 30/06/23 - Complete Repairs Design & Plan Signoff - 30/11/23 - scheduled UAT Signoff - 25/09/23 - Completed Go Live 23/10/23 - scheduled | In Delivery | Amber |

| | | | | | and training commenced on October 9, with ongoing development of | | | |
|---------|--|--|----------------------|------------------|--|---|-------------|-------|
| | | | | | training guides. A Cut Over & Go Live Plan has also been developed. | | | |
| Page 34 | Epping Leisure Centre - Contract Agreement & Implementati on | Contract and agreement between Epping Forest District Council and Places Leisure Management Ltd for the design, build, operation and maintenance of the proposed new Epping Sports Centre. | Contract & Technical | James Warwick | In January 2021, the Cabinet made the decision that the new leisure center in Epping would be delivered by Places Leisure under the DBOM contract, similar to the Waltham Abbey Leisure Centre. A formal Deed of Variation was issued, and an external legal adviser was appointed to prepare and negotiate the DBOM contract variation. Regular meetings have been held with EFDC, Places Leisure, and Pellikaan to discuss value engineering and finalize the designs. A planning conditions tracker has been developed, and efforts are underway to meet all planning conditions. Additionally, a Section 106 conditions tracker is being developed. The construction phase is expected to commence in the fourth quarter of 2023, with a projected two-year construction period. The start date is contingent on the completion of the multi-story car park and the linkage between St John's site and Bakers Lanes, for which Qualis and planning have been working towards reaching an agreement to proceed. The wording of the s106 planning conditions related to the linkage between St John's site and Bakers Lanes was approved by members in | Construction program has been developed and updated - June 23 - In progress Non-Material Amendments (NMA) approved by planning - 22 Sept 23 — Completed Communications Plan has been produced and an engagement meeting took place in July - July 23 — Completed Amendment to the wording for the linkage between St John's site and Bakers Lane approved by members - Aug 23 - Completed Signage installed to advertise new Epping Leisure Centre coming soon on Bakers Lane Site - Sept/Oct 23 — Completed Programming Planning and co-ordination workshop in Epping to | In Delivery | Green |

| | | | | | August, ensuring that the project will not face delays due to the St Johns Road development. Furthermore, the New Material Amendments (NMA) were approved by planning in September. There has been positive early engagement with Ringway Jacobs to undertake the S278 Highways work, with further discussions scheduled as the final designs are completed and agreed upon. | finalise construction program - 10 Oct - InProgress Mobilisation on site starts on new Leisure Centre - Jan 2024 – Scheduled | | |
|---------|---|--|----------------------|------------------|--|--|----------------|-------|
| Page 35 | Waste Management Contract (Extend or Procure) | To review options in respect of the waste management contract with Biffa at the end of the first ten-year term on 4 Nov 2024 | Contract & Technical | James Warwick | In the first workstream, a Prior Information Notice (PIN) was issued on August 24th as a soft market exercise to gauge the interest of waste contractors in bidding for the contract if it were to go to procurement. To date, six waste contractors have expressed their interest, with meetings taking place and all contractors keen on tendering if the contract goes to market. Stage 1 of the procurement has been completed, and the process is temporarily paused for evaluation and consideration of options. An informal Cabinet meeting on June 5th discussed options and approved the next steps. A report has been approved by the Place scrutiny committee and was submitted to Cabinet in July to | Workstream 1: Workshop arranged for members to determine set up a new company - 25 Sept 23 - Completed Confirm legal entity/delivery route for Municipal Enterprise - Sep/Oct 23 - Completed Create legal entity (registration, tax, accounting, etc) - Oct 23-March 24 - Not yet started Create operational mobilisation plan - Sep/Oct 23 - In Progress | In Delivery | Green |

| | | |
|------|--------------------------------------|-------------------------------|
| | establish a wholly owned EFDC | Complete procurement |
| | subsidiary. | of additional/specialist |
| | | services Jan-July 24 - |
| | Workstream 2: | Not yet started |
| | | |
| | The second workstream received | Stress test emerging |
| | Cabinet Approval for a waste vehic | |
| | facility at North Weald Airfield in | Aug 24 - Not yet |
| | February 2023. OPS Ltd has been | Started |
| | appointed to project manage all th | nree |
| | waste workstreams. Ian Clarke is | Day 1 readiness testing |
| | leading the development of planni | · • |
| | documentation, pre-planning | functionality/connectiv |
| | application, and a full planning | ity) - Sep/Oct 24 - Not |
| | application. Site visits have been | yet Started |
| | conducted, and discussions with | |
| l 70 | planning authorities have taken pl | ace |
| l a | to establish planning principles and | |
| Page | application requirements. Drawing | |
| | the site have been developed, and | I the submission - June 23 – |
| 36 | pre-planning application was | Completed |
| | submitted in June 2023. | |
| | | Procurement route for |
| | Terra Measurement has been | construction and |
| | appointed to complete Topograph | nical construction contract |
| | and Utility Services surveys, while | determined - Sept 23 – |
| | Frank Shaw Associates have been | Completed |
| | selected as architects. Various | |
| | specialist reports and assessments | s are Soft Market testing for |
| | required to support the Planning | construction |
| | Application, and companies such a | as contractor - Sept 23 - |
| | RPS, Southdown Environmental | Completed |
| | Consultants (SEC), Axis, and Stante | ec Full Planning |
| | have been appointed for this purp | |
| | A Quantity Surveyor will be appoir | nted In Progress |
| | to provide updated costs for | |
| | construction, and a Principal Desig | gner Procure and appoint |
| | | construction partner - |
| | | construction partities |

| | <u></u> | | | |
|------|---------|---|------------------------|--|
| | | will be appointed to fulfill CDM | Oct – Dec 23 - In | |
| | | requirements. | Progress | |
| | | | | |
| | | Workstream 3: | Construction period | |
| | | | Jan – Oct 24 - Not yet | |
| | | In the third workstream, Cabinet | started | |
| | | Approval for the procurement of | | |
| | | waste fleet vehicles was granted in | Construction | |
| | | March 2023. OPS Ltd is responsible for | completed - Oct 24 - | |
| | | project managing all three waste | Not yet started | |
| | | workstreams. Vehicle specifications | | |
| | | are being developed, with David | Operations commence | |
| | | Marsh working on the refinement and | from New Hub Site - | |
| | | finalization of these requirements. | Nov 24 - Not yet | |
| | | initialization of these requirements. | started | |
| | | Soft Market Testing exercises are | Started | |
| | | being issued in June to explain to | Workstream 3: | |
| l – | | suppliers EFDC waste fleet vehicle | Soft market exercise | |
| Page | | technical requirements and seek | results analysed 22nd | |
| g | | market views on how to best meet the | June – 6th July – | |
| | | Council's expectations regarding | Completed | |
| 37 | | service delivery, value for money, and | Completed | |
| | | climate change mitigation. The | Confirm vehicle | |
| | | procurement timetable will be | specifications and | |
| | | finalised once soft market testing is | procurement route | |
| | | complete, and the most appropriate | (contract hire) - Sept | |
| | | route to the market has been | 23 – Completed | |
| | | identified. A draft procurement | 23 – Completed | |
| | | · · | Go to market for | |
| | | timetable has been produced, and | | |
| | | meetings with three companies are | vehicles, Maintenance | |
| | | completed i July following the soft | solution agreed and | |
| | | market testing exercise to discuss | procured - Oct 23 - In | |
| | | options and procurement routes. | Progress | |
| | | Into accounting the make the state of the second second | Tandara naturus : d | |
| | | It's essential to note that the activities | Tenders returned, | |
| | | across all three workstreams are | evaluated and orders | |
| | | progressing, with significant steps | placed through | |
| | | taken toward the procurement and | | |

| | | | | | establishment of essential waste services and facilities. | successful bidder Nov 23 - In Progress Vehicles built - Dec 23/July 24 - Not yet started | | |
|---------|-------------------|--|-------------------------|----------------|--|---|-------------------------------|-------|
| | | | | | | Route and Vehicle familiarization - Sep 24 - Not yet started | | |
| Page 38 | M3 PP Proposal | Replacement of M3PP. M3PP is a case management system used for complaints management, regulatory systems and enforcement. | Commercial & Regulatory | Mandy Thompson | NEC has released the outcomes document from their EFDC server review, confirming that the data held in M3 at EFDC is three times larger than data held by other Local Authority customers. NEC has also confirmed that without any data cleanse or data housekeeping, it would take approximately four weeks to migrate the M3 held data, particularly the blob files. An agreement has been reached with NEC for their Subject Matter Expert to directly support Public Protection teams in undertaking appropriate data cleanse and data housekeeping. Initial technical conversations have been held to secure adequate Granicus form integration within Assure. Negotiations on contractual elements and associated costs are ongoing, with version 0.2 indicating reduced implementation costs while expected year-on-year revenue expenditure remains unchanged. | Complete Data Cleans/Data Housekeeping Review - Oct 23 - At Risk of Delay Agree & sign EFDC/NEC Contract Nov 23 - In Progress Formal Project Initial Meeting Nov 23 - Delayed Delivery Period Jan 24 - July 24 - Delayed | Service Design/ Scoping | Green |

| | However, it's important to note that | |
|------|---|--|
| | project progress has slowed over the | |
| | previous two months due to workload | |
| | pressure associated with other | |
| | ongoing projects. The project is in | |
| | contract negotiations with NEC, | |
| | requesting a contracted exit plan, | |
| | including data ownership, contracted | |
| | fault resolution timelines, additional | |
| | training days pre and post migration, | |
| | and contracted continuous | |
| | improvement days (2x annually). | |
| | | |
| | Key project Subject Matter Experts | |
| | (SMEs) have been appraising options | |
| | to support EFDC Waste functions over | |
| | the past two months. An agreement | |
| 7 | has been reached that Waste will be | |
| Page | migrated to Assure, along with the rest | |
| l ge | of Public Protection (PP) as originally | |
| | scoped. Significant technical | |
| 39 | challenges would arise if PP migrated | |
| | to Assure while Waste remained on | |
| | M3 before migrating to their new | |
| | supplier. A separate exit agreement for | |
| | Waste, including data, is being | |
| | negotiated and will be triggered when | |
| | EFDC's incoming Waste solution is | |
| | ready. | |
| | | |
| | An indicative delivery plan has been | |
| | developed, which will form the basis | |
| | for the deployment timeline. The | |
| | Capital Implementation budget is | |
| | largely agreed, with ongoing | |
| | discussions regarding modifications. | |
| | The anticipated year-on-year revenue | |
| | requirement is forecast to be £71k | |
| | Tequilement is forecast to be 171k | |

| Page - | | | | | from 23/24 onwards, which is an increase from the existing budgetary forecast of £31k. EFDC Finance is engaged and aware, with the MFTP (Multi-Year Financial Plan) updated accordingly. The project approach methodology has been agreed upon. All PP areas will be upgraded to Assure while onpremises, and once all PP areas are upgraded to Assure, the solution will be migrated to the NEC cloud-hosted solution. This approach is considered the most cost-effective delivery methodology. The project is not expected to be completed before M3 support ends, and NEC has agreed that M3 support will continue for EFDC during the migration to Assure. | | | |
|--------|--|---|----------------------|------------------------|--|--|----------------|-------|
| CPPD5 | Omnichannel Customer Contact Experience (Old Telephony) | Omni channel platform enabling streamlined multi channel customer contact. Development of a new corporate telephony platform which is cloud based, adhering to a set of ICT/business guiding principles, integrating with Microsoft Teams and not requiring replacement of existing user hardware. For the | Customer Services | Melissa Kemp - Salt | In recent developments, an agreement has been reached regarding the Networking & Infrastructure Pre-Requisite document, along with the agreement on a Customer Satisfaction (CSAT) feedback approach. The process for deploying and developing work to integrate Granicus with the Gamma/Cirrus solution has been successfully completed. Progress has been made in the exploration of Pay360 CallSecure Plus versus the Gamma/Cirrus Payment Solution. A communications plan has been released for sponsorship or comment, and the Project PID has been made available to the project team for their | FBC Approved by JP&SCSG (conditional) - Aug 23 – Complete EFDC/Gamma/Cirrus Project KO - Sept 23 Cirrus Confirm Contact Centre Platform Build Completion Date - Sept 23 Gamma/Cirrus build respective platforms (in parallel) - Sept/Oct 23 | In Delivery | Amber |

| | customer contact | feedback. Furthermore, a Full Business Submit notification to | |
|-----------|-------------------------|---|--|
| | centre, it will provide | Case (FBC) was drafted. The Statement BT of migration date - | |
| | improved analytics | of Work (SoW) has undergone multiple Sept 23 | |
| | and reporting as well | reviews and debates between | |
| | as support call | Gamma/Cirrus and the project team. Deliver corporate | |
| | reduction via | Communications have been released training - Oct 23 - In | |
| | introduction of new | to Contact Centre managers, all TM's Progress | |
| | channels such as AI | (Team Managers), and all staff. The | |
| | and chat bots. | contract has been agreed upon and Contact Centre UAT | |
| | | finalised, and the Statement of Work testing - Oct 23 - In | |
| | | (SoW) is in agreement. Progress | |
| | | Subject Matter Experts (SM/TM) have Corporate Migration - | |
| | | been engaged to update or confirm 19 Oct 23 - On Track | |
| | | their current use of auto attendants | |
| | | and to identify colleagues requiring Wavenet (Mitel) | |
| | | external phone licenses. In addition, Contracts Terminated - | |
| l 70 | | the ICT team has gained access to a 27th Oct 23 - On Track | |
| \vec{a} | | test environment to enhance their | |
| Page | | system familiarity. | |
| 4 | | Moreover, BT has accepted all 5 | |
| | | number ranges with October 19th | |
| | | being the accepted migration date. | |
| | | Acceptance of the same date for the | |
| | | migration of the remaining 2 number | |
| | | ranges is awaited, with a high degree | |
| | | of confidence that they will be | |
| | | accepted by BT. A 56% availability for | |
| | | port migration on the 19th has been | |
| | | achieved, with the remaining 2 | |
| | | number ranges in the process of | |
| | | acceptance. | |
| | | All required licensing has been | |
| | | assigned to users, and all pre-requisite | |
| | | activities associated with both Cirrus | |
| | | and Gamma have been completed by | |
| | | and Janinia have been completed by | |

| Page | | | | | ICT. Both Gamma and Cirrus have set up the associated EFDC telephony environments. UAT (User Acceptance Testing) training has been delivered, and UAT testing is underway, scheduled to be completed by October 13th, with an accepted buffer of October 16th and 17th. Both Cirrus and Gamma training sessions are ongoing, accompanied by the release of internal and external communications. Self-serve help guides are being released alongside supportive videos, and a Communications Gantt chart is being used to structure and maintain consistent key messages throughout the project | | | | |
|--------------|--------------------|---|-----|--------------------|---|--|--------------------------------|------------|-------|
| CPP165 22 | Shared Services | Creation of back office services between BDC,CCC and EFDC | N/A | Exec Leadership | The HR and Revenues & Benefits workstreams have presented their Discovery findings to the Board. The Finance workstream is currently focused on the shared Finance System Project, with a demo planned for Colchester staff in October. Additional demos have been organised to support user re-engagement at CCC (Consumer Credit Counselling). Future discoveries will be undertaken in shorter and sharper sprints rather than the previous 12-week approach. The Finance Business Partners (BPs) are reviewing the Board's key decisions, with communications in preparation. Further communications | Design Phase Kick-off - Key decisions by Board/CEO - 18/09/23 Funding and Resourcing for Stage 2 - 27/09/23 | Service Design / Scoping | No data | Amber |

| | | will be added to intranets in the next | |
|------|--|---|--|
| | | | |
| | | two weeks. | |
| | | | |
| | | The Board has appointed a sponsor for | |
| | | each workstream: Suzanne Bennett for | |
| | | Revenues and Benefits, Andrew Small | |
| | | for Finance, Richard Block for HR, and | |
| | | Mel Kemp-Salt for ICT/PMO. The | |
| | | selection process to replace C. Elliott | |
| | | and some of the current team | |
| | | members is currently underway. | |
| | | members is currently underway. | |
| | | The Memorandum of Understanding | |
| | | - | |
| | | (MOU) is being updated to include | |
| | | examples of investment and benefit | |
| | | sharing, which will be agreed upon | |
| | | with S151's and Monitoring Officers. | |
| l D | | Terms and conditions (Ts and Cs) are | |
| l ä | | being shared to assist in the choice of | |
| Page | | the delivery model. | |
| | | | |
| 43 | | The business case for a shared | |
| | | Revenues and Benefits system will | |
| | | start development as soon as possible. | |
| | | However, it's important to note that | |
| | | the project remains in an amber status | |
| | | until funding and resourcing for phase | |
| | | | |
| | | 2 are confirmed. | |

Progress updates will be presented as agreed to Overview and Scrutiny on a quarterly basis and reflect the previous reporting quarter.

The Corporate Performance Report reflects key progress updates for identified Priority Projects within the EFDC Portfolio and KPI targets and actuals.

Quarterly KPI Reporting

| Key Performance Indicator | Owner | 22/ 23 | Target | Actual | Comments |
|---|-----------|-----------|--------|--------|--|
| | | Q1 | 80% | 63.60% | Residents continued dissatisfaction with the waste collection service, predominantly on the suppliers failure to deliver bins and not collecting reported missed collections. |
| Customer Services: Overall Customer Satisfaction | Rob Pavey | Q2 | 80% | 56.3% | Customer satisfaction is being badly affected by the Waste and Recycling service, as customers are reporting that missed collections have not been collected despite being reported, and bin deliveries are not being made even though this is a paid for service. We have been further affected by the lack of containers such as Blue boxes and Food and Garden bin lids. |
| | | Q3 | 80% | | |
| | | Q4 | 80% | | |
| Customer Services: First Point Resolution | Rob Pavey | Q1 | 45% | 69.30% | The team continue to work with back-office teams ensuring agent scripts provide as much information as possible, enabling resolution by the contact center. |
| | | Q2 | 45% | 76.2% | More residents are calling to report missed collections or failed deliveries, queries which can |

| | | Q3 | 45% | | be resolved by the contact center at first point of contact. Technical queries continue to be passed to the Planning Duty Officer, those which can be resolved by the contact center are resolved using FAQs. |
|---|-----------|----------|------------|-----|---|
| | | Q4 Q1 | 45% 85% | 89% | 165 complaints for Q1, a significant decrease on the previous quarter (258) 44% relate to waste and missed collections. 99% of which were responded to within SLA. 21% relate to Qualis Property Solutions. 97% of responded to within SLA. |
| Customer Services: Complaints resolved within SLA | Rob Pavey | Q2 | 85% | 86% | 142 complaints for Q2, a continuing decreasing trend, however still not back to BAU volumes due to high volumes of waste related complaints. 18 Complaints remain open & still within the timeframe to respond. 13 escalated to the stage 2 process, slight increase on the previous Qtr Waste - complaints drastically reduced down to 54 (making up c.40% of the complaints volume) and within SLA. Qualis - A slight reduction in QPS Repairs, however within SLA (35 to 22) |
| | | Q3 | 85% | | |
| | | Q4 | 85% | | |

| | 1 | | 1 | • | 1 |
|---------------------------------------|-------------------|----|------|------|---|
| Community Health and Wellbeing: | Danielle Blake | Q1 | n/a | 178 | This represents a 7% increase on the same period last year. Q1 last year 165 (av. 55 per calendar month) vs. 178 this year (av. 60 per calendar month) |
| No of homelessness approaches | | Q2 | n/a | 302 | This represents a 6% decrease on the same period last year albeit only pertains to a difference of approximately 21 physical applications. Q2 last year 323 (av. 107 per calendar month) vs. 302 this year (av.100 per calendar month) |
| | | Q3 | n/a | | |
| | | Q4 | n/a | | |
| Community Health and Wellbeing: | Eleanor | Q1 | N/A | 106 | This is very close to the figure provided for the same period last financial year. |
| No of households | Green | Q2 | n/a | 113 | A very slight increase on last quarter. |
| in Temporary | | Q3 | n/a | | |
| Accommodation | | Q4 | 100 | | |
| Community Health and Wellbeing: | Gill Wallis | Q1 | 3500 | 3945 | Enhanced engagement figure in Q1 as a result of two key events; RideLondon 2023 and Ninefields Playground Launch event. |
| | | Q2 | 3500 | 3679 | |

| Engagement in | | Q3 | 3500 | | |
|---|------------------|----|------|---|--|
| community, physical or cultural activity | | Q4 | 3500 | | |
| Community Health and Wellbeing: No of families in | Eleanor Green | Q1 | 0 | 0 | This is a national target – no families in B&B for more than 6 weeks. We try not to use B&B for families in any event. |
| B&B accommodation for 6 weeks+ | | Q2 | 0 | 0 | This is a national target – no families in B&B for more than 6 weeks. We try not to use B&B for families in any event. |
| | | Q3 | 0 | | |
| | | Q4 | 0 | | |

| Contracts: Club Live membership (Fitness Membership) | James Warwick | Q1 | n/a | Epping: 1,273 Loughton: 3,888 Ongar: 1,099 Waltham Abbey: 2,878 | Epping - Increase of 16 from previous quarter Loughton - Increase of 28 from previous quarter Ongar – Increase of 19 from previous quarter Waltham Abbey – Increase of 298 from previous quarter The number of swimming memberships continues an upward trend and there is a good increase in club live memberships across all four centres, particularly Waltham Abbey. Waltham Abbey leisure centre club live figures have exceeded pre-Covid levels. Please note the KPIs for Q1 are indicative as the actual June 2023 figures are not yet out. |
|---|------------------|----|-----|--|---|
| | | Q2 | n/a | Epping: 1,317 Loughton: 4,011 Ongar: 1,152 Waltham Abbey: 2,993 | Epping - Increase of 44 from previous quarter Loughton - Increase of 123 from previous quarter Ongar – Increase of 53 from previous quarter. Waltham Abbey – Increase of 115 from previous quarter. There is good growth in club live fitness memberships across the four centres. However, with the exception of Waltham Abbey, pre-Covid levels have not been reached. |
| | | Q3 | n/a | | |

| | | Q4 | n/a | | |
|--|------------------|----|-------|---|---|
| | | Q4 | 11/ a | | |
| Contracts: Club Live membership (Swimming Membership) | James Warwick | Q1 | n/a | Loughton: 489 Ongar: 146 Waltham Abbey: 357 | Loughton – Increase of 18 from previous quarter Ongar – Decrease of 5 from previous quarter Waltham Abbey - Increase of 69 from previous quarter Swimming memberships increases generally, but there is a small decrease at Ongar Leisure Centre. Please note the KPIs for Q1 are indicative as the actual June 2023 figures are not yet out. |
| | | Q2 | n/a | Loughton: 523 Ongar: 144 | Loughton – Increase of 34 from previous quarter Ongar – Decrease of 2 from previous quarter Waltham Abbey - Increase of 32 from previous quarter Minor movement with swimming memberships |
| | | | | Waltham Abbey: 389 | generally, but memberships have increased in Loughton and Waltham. There is minimal change on swimming levels over the course of the quarter in Ongar. |
| | | Q3 | n/a | | |
| | | Q4 | n/a | | |

| Contracts: No. of people on Learn to Swim Programme | James Warwick | Q1 | n/a | Loughton: 2,516 Ongar: 790 Waltham Abbey: 1,719 | Loughton – Increase of 24 from previous quarter Ongar – Increase of 13 from previous quarter Waltham Abbey – Decrease of 6 from previous quarter Number of people on Learn to Swim Programme has increased generally, with a small decrease at Waltham Abbey Leisure Centre. However, Waltham Abbey swimming lessons have exceeded pre-Covid levels. Please note the KPIs for Q1 are indicative as the actual June 2023 figures are not yet out. |
|--|------------------|----------|------------|---|--|
| (Swimming Lessons) | | Q2 Q3 | n/a n/a | Loughton: 2,652 Ongar: 814 Waltham Abbey: 1,764 | Loughton – Increase of 136 from previous quarter Ongar – Increase of 24 from previous quarter Waltham Abbey – Increase of 45 from previous quarter Number of people on the swimming scheme programme has increased in all center's. Loughton and Waltham Abbey are performing very well and have exceeded pre-Covid levels. |
| | | Q4 | n/a | | |
| Contracts Waste: Recycling rate | James Warwick | Q1 | 60% | 60.097% | Achieved recycling target for Q1 |
| | | Q2 | 60% | 59% | Slightly below recycling target for Q1 |

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|--|------------------|----|-------------------|---------|---|
| | | Q3 | 60% | | |
| | | Q4 | 60% | | |
| Contracts Waste: Reduction in household waste | James Warwick | Q1 | 0.100kg/household | 0.098kg | Achieved Target for Q1 |
| | | Q2 | 0.100kg/household | 0.093kg | Achieved Target for Q2 |
| | | Q3 | 0.100kg/household | | |
| | | Q4 | 0.100kg/household | | |
| | | | | | |
| | | Q1 | <1.55% | 2.58% | We are working on getting the most out Rent sense and some new training has helped the figures move in the right direction. |
| Housing Management: Rent Arrears | Surjit Balu | Q2 | <1.55% | 1.47% | Large focus on ensuring tenant/s is paying rent in advance and in accordance with TA. DDR changes have been made for options to pay Weekly, Fortnightly or Monthly whereas before we only had monthly payment option. Changing DDR collections to be paying in advance of the month ahead. This has had a drastic effect and will continue to do so to end of FY. DWP — Universal Credit Collections set up to be paid directly to landlord. |
| | | Q3 | <1.55% | | |
| | | Q4 | <1.55% | | |
| | | | | | |

| Planning and Development: Percentage of applications | Nigel Richardson | Q1 | 80% | 100% | Major type applications represent only a small number of the overall number of planning applications received, but are more complex and usually reported to planning committees. Decisions were made within the agreed extension of time in all 4 application cases. |
|---|---------------------|----|-----|--------------------|---|
| determined within agreed timelines: | | Q2 | 90% | Data not available | |
| Major | | Q3 | 80% | | |
| wiajoi | | Q4 | 80% | | |
| Planning and Development: Percentage of applications determined within agreed timelines: | Nigel Richardson | Q1 | 90% | 80% | This covers planning applications that include 1 to 9 dwellings/ pitches per application as well as offices, light industry, general industry, storage, warehousing or retail floorspace under 10,000sq m or 1 hectare and other minor developments. 70 out of 87 applications were made in time, showing an early improvement from 2022-23, which is due to renewed focus on officers seeking extensions of time where applicable, case reviews and discussion at team meetings. |
| Minor | | Q2 | 90% | Data not available | |
| | | Q3 | 90% | | |
| | | Q4 | 90% | | |
| Planning and Development: Percentage of applications determined within | Nigel Richardson | Q1 | 90% | 88% | Includes the highest volume of this type of applications received (householder extensions). 258 out of 292 applications were decided in time, which is just out of target but a great improvement on 2022-23 of mainly delegated cases, which is due to a renewed focus on officers seeking extensions of time where applicable, case reviews and discussion at team meetings. |
| agreed timelines: | | Q2 | 90% | Data not available | <u> </u> |
| Other | | Q3 | 90% | | |
| | | Q4 | 90% | | |

| Planning and Development: Housing Delivery Test progress | Nigel Richardson | Q1 Q2 Q3 Q4 | n/a | Data will be provided following completion of Q4 | This is KPI is measured annually. KPI data will be provided for the whole year following Q4. |
|--|--|----------------------|---|--|--|
| People: Diversity & Inclusion – % of workforce by Ethnicity | eople: Output Output | | This is a data set as no targets are in place. However, the People Team have developed some workforce data insights. For comparison information, the Census data is as follows: 2011 White 90.5% Ethnic Minorities 9.5% 2021 White 84.1% Ethnic Minorities 15.9% | BAME (Black and Minority Ethnic) 6.59% White – All 72.65% Not Stated 20.76% | This is voluntary information from employees and the actual figures may be higher than what is reported. A large number of employees remain unwilling to disclose their ethnicity information however the People team will continue to run publicity campaigns to encourage disclosure of this information, the last request was in August 2022 |
| | | Q2 | This is a data set as no targets are in place. However, the People Team have developed some workforce data | BAME (Black and Minority Ethnic) 7.21% White – All 73.61% | This is voluntary information from employees and the actual figures may be higher than what is reported. |

| | | | insights. For comparison information, the Census data is as follows: 2011 White 90.5% Ethnic Minorities 9.5% 2021 White 84.1% Ethnic Minorities 15.9% | Not Stated 19.18% | |
|---|--|----|--|-------------------|--|
| | | Q3 | | | |
| | | Q4 | | | |
| People: Diversity & Inclusion – % of workforce with Disability | Paula 2021 14% 5.8% day- to-day activity impacted a lot 8.2% day- to-day activity impacted a little Maginnis | Q1 | This is a data set as no targets are in place. However, the People Team have developed some workforce data insights. For comparison information, the Census data is as follows: 2021 14% 5.8% day-to-day activity impacted a lot 8.2% day-to-day activity impacted a little | 4.79% | This is voluntary information from staff and the actual figure may be higher than what is reported. We are working towards Disability Confident Level 2 and working with external charities, e.g. Shaw Trust, Change 100, and the Living with Disability publication to increase our engagement and hiring of people with disabilities. |

| | | Q2 | This is a data set as no targets are in place. However, the People Team have developed some workforce data insights. For comparison information, the Census data is as follows: 2021 14% 5.8% day-to-day activity impacted a lot 8.2% day-to-day activity impacted a little | 4.54% | This is voluntary information from staff and the actual figure may be higher than what is reported. The Council has achieved Level 2 Disability Confident. |
|--------------------------|-------------------|----|--|-------|---|
| | | Q3 | | | |
| | | Q4 | | | |
| People: Staff Turnover % | Paula Maginnis | Q1 | 11% | 8.51% | Target is based on public sector median turnover rate which is 11% per annum. |
| Stail Iuillovei % | | Q2 | 11% | 3.67% | Target is based on public sector median turnover rate which is 11% per annum. |
| | | Q3 | 11% | | |
| | | Q4 | 11% | | |

| People: | Maginnis | Q1 | 2 Days | 1.6 days | Target is based on the mean average number of days lost per employee per quarter in 2021/22 and 2022/23. We expect lower numbers than the 2 average throughout spring / summer and higher numbers than the average in autumn/winter. |
|--|----------|----|--------|-----------|--|
| Sickness Absence – average number of days per employee | | Q2 | 2 Days | 1.56 days | Target is based on the mean average number of days lost per employee per quarter in 2021/22 and 2022/23. We expect lower numbers than the 2 average throughout spring / summer and higher numbers than the average in autumn/winter. |
| | | Q3 | 2 Days | | |
| | | Q4 | 2 Days | | |

Overview and Scrutiny Committee Work Programme 2023/24 Chairman: Councillor D Wixley

| | Item | | Progress/Comments | Lead Officer |
|-------------|---|-----------------------------|--|-------------------------------------|
| All | Meetings | | | |
| 1 | Cabinet Business | 18 July 2023 24 Oct 2023 | To review the Executive's programme of Key Decisions at each meeting, to identify appropriate matters for the work programme and provide an opportunity for the overview of specific decisions. To consider any call-ins, as and when they arise. | |
| 18 . | July 2023 | | | |
| 2 | Council's Corporate Priorities | Reported 18 July 2023 | The Leader of Council presents the Council's corporate priorities. (First meeting of each municipal year)- | |
| 3 3 7 | Scrutiny Committees – Work Programme 2023/24 | Reported 18 July 2023 | Work programmes agreed for Overview and Scrutiny, Communities Scrutiny and Place Scrutiny Committees for 2023/24. (First meeting of each municipal year) | Andrew Small |
| 4 | Corporate Plan Performance Report | Reported 18 July 2023 | Qtr.1 Corporate performance report | C Graham |
| 5 | Budget Scrutiny 2022/3 | Reported 18 July 2023 | Qtr.4 Budget Monitoring report capital and revenue 2022/23 (Provisional Outturn) (Previously considered by Stronger Council) | Andrew Small, Chris Hartgrove |
| | Budget Scrutiny 2023.24 | 24 Oct 2023 | Qtr.1 Budget Monitoring report capital and revenue 2023/24 ITEM CARRIED FORWARD to 24 Oct 2023 | enaz |
| 6 | Qualis | Reported 18 July 2023 | Quarterly Monitoring Report Qtr. 2 (Year 4) | Andrew Small |
| 7 | Epping Forest District Museum | Reported | C/F from Stronger Communities Select Committee Work Programme: Prior | Jen Gould |

| | Item | | Progress/Comments | Lead Officer |
|-----------------|---|--------------|---|-------------------------------------|
| | | 18 July 2023 | to Cabinet Decision 21 August 2023 | |
| | | | (Exempt Report) restricted papers | |
| | October 2023 | | | |
| 8 | Corporate Plan Performance Report | | Qtr.2 Corporate performance report. | C Graham |
| 9 | Budget Scrutiny 2023/24 | | Qtr.2 Budget Monitoring report capital and revenue 2023/24 (Cabinet 13 Nov 2023) | Andrew Small, Chris Hartgrove |
| 10 | Medium-Term Financial Plan 2024/25 to 2028 | | New Item Updated Medium Term Financial Plan 2024/25 – 2028/29 | Andrew Small, Chris Hartgrove |
| Page | Capital Programme Update 2024/25 to 2028/29 | | New Item: Review of capital Programme 2024/25 | Andrew Small, Chris Hartgrove |
| တ ₁₃ | Qualis | | Quarterly Monitoring Report Cabinet 13 Nov 2023) | Andrew Small |
| 14 | Local Council Tax Support Scheme | | NEW ITEM To make changes to the Council's Local Tax Support Scheme – Pre- Cabinet Scrutiny Report | Rob Pavey |
| PR | OPOSED NEW MEETING 21 November 2 | 023 | | |
| 15 | Qualis Business Plan | | NEW ITEM To consider the Qualis Business Plan – (Pre-Cabinet Scrutiny 4 December 2023) | A. Small |
| 16 | Place Strategy | | NEW ITEM To consider the Qualis Business Plan – (Pre-Cabinet Scrutiny 4 December 2023) | A.Small |

| | Item | Progress/Comments | Lead Officer |
|------------------------|---|---|-------------------------------------|
| 23 | January 2024 | | |
| 17 | Corporate Plan Performance Report | Qtr.3 Corporate performance report. | C Graham |
| 18 | Budget Scrutiny 2023/24 | Qtr.3 Budget Monitoring report capital and revenue 2023/24 | Andrew Small, Chris Hartgrove |
| 19 | Indicative Draft Budget 2024/25 | Draft Budget which includes General Fund & HRA revenue, Capital, Fees & Charges and updated Medium Term Financial Plan) | |
| 20 | Qualis | Quarterly Monitoring Report Qtr. 4 (Year 4) | Andrew Small |
| _ | | Updated Qualis Business Plan | |
| ນ 23 / | April 2024 | | |
| 21 1 7 1 0 | April 2024 Epping Forest Youth Council | Annual Report from the Epping Forest Youth Council on completed and proposed activities. | |
| 22 | Corporate Plan Performance Report | Qtr.4 (end of year) Corporate performance report. | C Graham |
| 23 | Budget Scrutiny 2023/4 | Qtr. 4 Budget Monitoring report capital and revenue 2023/24 | Andrew Small, Chris Hartgrove |
| 24 | Qualis | Quarterly Monitoring Report Qtr. 1 (Year 5) | Andrew Small |
| 25 | People Strategy | Progress/achievements against the 1st year objectives for the Strategy (requested by Cabinet 30/5/23) | Paula Maginnis |
| 26 | Overview and Scrutiny 2023-24 Annual Report | Review draft report | Laura Kirman |